

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED DECEMBER 31, 2007



# **CITY OFFICIALS**

December 31, 2007

# **MAYOR**

Stan Schaeffer

# **CITY MANAGER**

Robert Knabel

# **CITY TREASURER**

Tamara Ammann

# **CITY ATTORNEY**

Paul Welch

# **CORPORATE COUNSEL**

Steven Giacoletto

# **CITY COUNCIL**

Nancy Moss

Lisa Ciampoli

John Miller

Liz Dalton

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# **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the City Council Collinsville, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Collinsville, Illinois as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Collinsville, Illinois' management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Collinsville, Illinois as of December 31, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated June 10, 2008 on our consideration of the City of Collinsville, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



The management's discussion and analysis (pages 3 to 11), budgetary comparison information (pages 50 to 53) and schedules of funding progress and employer contributions (pages 54 to 55) are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Collinsville, Illinois' basic financial statements. The combining nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is also not a required part of the basic financial statements of the City of Collinsville, Illinois. The combining nonmajor fund financial statements, other schedules and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

C. J. Schlose / Copy, L.L.C. Certified Public Accountants

June 10, 2008



Management's Discussion and Analysis

For the year ended December 31, 2007

As management of the City of Collinsville, Illinois (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended, December 31, 2007.

# FINANCIAL HIGHLIGHTS

On a government-wide basis, the assets of the City of Collinsville exceeded its liabilities for the most recent fiscal year by \$34,478,288.

- The City's total net assets decreased by \$22,754,522.
- At the end of 2007, unreserved fund balance for the General Fund was \$3,445,301 or 22.1% of total General Fund expenditures for the year.
- At the end of 2007, unreserved fund balance for all governmental funds combined was \$5,751,165 or 12.1% of total expenditures for the year.
- Net assets of the City's business-type activities increased by \$938,570.
- The City's total bonded debt increased by \$28,060,000.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Management's Discussion and Analysis (MD&A) is intended to serve as an introduction to the City's basic financial statements. There are three components to the basic statements:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the basic financial statements

This report also contains required supplementary information and other supplementary information in addition to the basic financial statements.

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The government-wide financial statements exclude fiduciary fund activities.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

Management's Discussion and Analysis

For the year ended December 31, 2007

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows for future fiscal periods (e.g. uncollected taxes and accrued vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, health and sanitation, community and economic development and community services. The business-type activities include water and sewer.

The government-wide financial statements can be found on pages 12 and 13 of this report.

# **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental, proprietary and fiduciary.

Governmental Funds. Governmental funds are used to account for essential functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and the government-wide governmental activities.

The City of Collinsville maintains 13 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for three major funds: General Fund, Collinsville Crossings Fund, and Tax Increment Financing Fund. Data from the other governmental funds are combined into a single, aggregated presentation called "Other

Management's Discussion and Analysis

For the year ended December 31, 2007

Governmental Funds." Individual fund data for each of these nonmajor governmental funds is provided in the form of combining schedules in the other supplementary information section of this report.

The City adopts an annual budget for all governmental funds. Budgetary comparison schedules for the major funds have been provided to demonstrate legal compliance with the adopted budget.

The governmental fund financial statements can be found on pages 14 and 16 of this report.

**Proprietary funds.** Enterprise funds are used to report the same functions and the same type of information presented as business-type activities in the government-wide financial statements. The City of Collinsville uses an enterprise fund to account for its water and sewer operations.

The basic proprietary fund financial statements can be found on pages 18, 19 and 20 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 21 and 22 of this report.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 23 of this report.

**Other supplementary information.** The combining and individual fund statements, referred to earlier in connection with nonmajor governmental funds, are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 56 and 57 of this report.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

This is the fifth year that the City has presented its financial statements under the reporting model pursuant to Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.

Management's Discussion and Analysis

For the year ended December 31, 2007

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$34,478,288 at the close of the most recent fiscal year (December 31, 2007).

By far the largest portion of the City's net assets reflects its investment in capital assets (e.g., land, buildings, machinery, equipment and infrastructure), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequentially, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The condensed statement of net assets is as follows:

	Governmen	tal Activities	Business-ty	pe Activities	To	otal
	December 31, 2007	December 31, 2006	December 31, 2007	December 31, 2006	December 31, 2007	December 31, 2006
ASSETS					2007	2000
Current and other assets	\$ 14,413,594	\$ 10,191,976	\$ 18,876,378	\$ 22,420,351	\$ 33,289,972	\$ 32,612,327
Capital assets, net	26,756,657	25,602,976	27,808,268	24,721,582	54,564,925	50,324,558
Total assets	41,170,251	35,794,952	46,684,646	47,141,933	87,854,897	82,936,885
LIABILITIES						
Long-term liabilities	29,178,144	1,297,257	19,736,445	20,532,098	48,914,589	21,829,355
Other liabilities	2,874,585	1,687,081	1,587,435	2,187,639	4,462,020	3,874,720
Total liabilities	32,052,729	2,984,338	21,323,880	22,719,737	53,376,609	25,704,075
NET ASSETS						
Invested in capital assets, net of related debt	25,681,657	24,172,976	20,928,363	21,490,919	46,610,020	45,663,895
Restricted	6,628,034	3,249,156	-	-	6,628,034	3,249,156
Unrestricted	(23,192,169)	5,388,482	4,432,403	2,931,277	(18,759,766)	8,319,759
Total net assets	\$ 9,117,522	\$ 32,810,614	\$ 25,360,766	\$ 24,422,196	\$ 34,478,288	\$ 57,232,810

A portion of the City's net assets represent resources that are subject to external restrictions on how they may be used. Unrestricted net assets may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in two of the three categories of net assets for its governmental activities and all three categories of net assets for its business-type activities. The negative amount of unrestricted net assets in governmental activities is due to the issuance of \$28,765,000 of economic development related debt during 2007.

Management's Discussion and Analysis

For the year ended December 31, 2007

The City of Collinsville's net assets decreased by \$22,754,522 during the current fiscal year. This decrease represents the degree to which increases in ongoing expenses have outpaced similar increases in ongoing revenues.

Governmental activities. Governmental activities decreased the City's net assets by \$23,693,092, thereby accounting for the entire decline in the net assets of the City of Collinsville.

**Business-type activities.** Business-type activities increased the City's net assets by \$938,570, thereby offsetting a portion of the total decline in the net assets of the City of Collinsville. Water and sewer fees are adjusted each year to insure that revenues also keep up with inflation. Additionally, sewer fees were increased in 2006 to provide for future debt service payments on the new bond issue. The condensed statement of activities is as follows:

	Government	tal Activities	Business-ty	pe Activities	Te	otal
	For The Year Ended December 31,					
	2007	2006	2007	2006	2007	2006
REVENUES						
Program revenues:						
Charges for services	\$ 4,260,679	\$ 4,380,096	\$ 6,409,564	\$ 6,660,602	\$ 10,670,243	\$ 11,040,698
Federal, state and county grants	1,050,273	1,380,851	50,000	-	1,100,273	1,380,851
General revenues:						
Property taxes	3,871,516	3,537,858	-	-	3,871,516	3,537,858
Sales taxes	5,948,214	5,291,641	-	-	5,948,214	5,291,641
State income taxes	2,254,175	2,068,898	-	-	2,254,175	2,068,898
Motor fuel taxes	721,310	741,750	-	-	721,310	741,750
Telecommunications taxes	1,091,011	1,046,316	-	-	1,091,011	1,046,316
Utility taxes	742,387	733,088	-	-	742,387	733,088
Franchise fees	282,467	280,356	-	-	282,467	280,356
Investment earnings	430,729	362,415	994,952	913,973	1,425,681	1,276,388
Miscellaneous	344,361	299,078	-	-	344,361	299,078
Transfers	300,000	300,000	(300,000)	(300,000)	-	-
Total revenues	21,297,122	20,422,347	7,154,516	7,274,575	28,451,638	27,696,922
EXPENSES						
Governmental activities:						
General government	3,157,710	1,753,162	-	-	3,157,710	1,753,162
Public safety	8,686,394	7,964,007	-	-	8,686,394	7,964,007
Public works	3,615,277	3,213,157	-	-	3,615,277	3,213,157
Health and sanitation	1,310,481	1,333,310	-	-	1,310,481	1,333,310
Community development	26,934,117	1,974,609	-	-	26,934,117	1,974,609
Community services	705,723	1,527,626	-	-	705,723	1,527,626
Interest on long-term debt	580,512	79,693	-	-	580,512	79,693
Business-type activities:						
Water and sewer	-	-	6,215,946	5,868,517	6,215,946	5,868,517
Total expenses	44,990,214	17,845,564	6,215,946	5,868,517	51,206,160	23,714,081
Change in net assets	(23,693,092)	2,576,783	938,570	1,406,058	(22,754,522)	3,982,841
Net assets - beginning	32,810,614	30,233,831	24,422,196	23,016,138	57,232,810	53,249,969
Net assets - ending	\$ 9,117,522	\$ 32,810,614	\$ 25,360,766	\$ 24,422,196	\$ 34,478,288	\$ 57,232,810

Management's Discussion and Analysis

For the year ended December 31, 2007

### **FUNDS FINANCIAL ANALYSIS**

As noted earlier, the City of Collinsville uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of 2007, the City's governmental funds reported combined ending fund balances of \$12,379,199, an increase of \$3,124,399 in comparison with the prior year. Approximately 44.2% of this total amount (\$5,751,165) constitutes unreserved fund balance, which is available for spending at the City's discretion. However, \$2,305,864 (40% of the total unreserved governmental funds fund balance) has been designated for specific purposes. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed or is subject to external restrictions:

- 1. For inventory (\$125,941)
- 2. For police forfeitures (\$271,899)
- 3. For fire equipment (\$4,834)
- 4. For economic development (\$6,225,360)

The General Fund is the chief operating fund of the City of Collinsville. At the end of the current fiscal year, the unreserved fund balance of the General Fund was \$3,445,301, while total fund balance reached \$3,847,975. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 22.1% of total General Fund expenditures, while total fund balance represents 24.6% of that same amount.

The fund balance of the City's general fund decreased by \$114,693 during the current fiscal year. A key factor was the decrease in building permit revenue. There was a surge in the number and amount of building permits issued during 2006, resulting in a \$333,645 or 67.3% decrease in 2007.

The Collinsville Crossings Fund is a major special revenue fund of the City. This fund was established during 2007. Its resources are to be used for debt service payments on the 2007 general obligation bonds related to the Collinsville Crossings development and the debt service payments on the 2007 revenue bonds related to the Collinsville Crossings development. At the end of the current fiscal year, the fund balance of the Collinsville Crossings Fund was \$2,224,475.

Management's Discussion and Analysis

For the year ended December 31, 2007

The Tax Increment Financing (TIF) Fund is a major special revenue fund of the City. Its resources are to be used entirely for leveraging development within the boundaries of the City's three tax increment financing districts. At the end of the current fiscal year, the fund balance of the TIF fund was \$4,000,885, which is an increase of \$1,567,614 over 2006. Key factors in this increase are development within the TIF, which increases the incremental revenue, and the end of a significant TIF obligation toward the expansion of Gateway Center during 2006.

**Proprietary fund.** The City of Collinsville's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the water and sewer fund at the end of the year amounted to \$4,432,403 an increase of \$1,501,126 or 51.2%. Factors concerning the finances of this fund have already been addressed in the discussion of the City's business-type activities.

# GENERAL FUND BUDGETARY HIGHLIGHTS

The 2007 expenditure budget for the City's General Fund represents an original budget of \$15,859,330 increased by \$142,000 to \$16,001,330, an adjustment of 0.9%. Actual expenditures in the general fund were \$496,981 less than the final, amended budgeted. The changes during the year were as follows:

- Increase of \$48,000 in the Fire Department to provide funds for EMS software and laptop computers mounted in the vehicles.
- Increase of \$16,000 in the Fire Department for renovations at the Northside Fire Station.
- Increase of \$78,000 in the Fire Department for unanticipated writes-off's of bad debt related to ambulance billing.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

# **Capital Assets**

The City of Collinsville's investment in capital assets for its governmental and business-type activities as of December 31, 2007, amounts to \$54,564,925, net of accumulated depreciation. This investment in capital assets includes land, buildings and improvements, equipment, vehicles and infrastructure. The total increase in capital assets for the current year was \$4,240,367 or 8.4% (a \$1,153,681 or 4.5% increase for governmental activities and a \$3,086,686 or 12.5% increase for business-type activities.)

The major portion of the increase for business-type activities was due to construction in progress for the sewer plant expansion, which is being funded by the 2006 bond issue.

Management's Discussion and Analysis

For the year ended December 31, 2007

The City's capital assets, net of depreciation, are as follows:

		Governmen	tal Ac	tivities		Business-ty	pe A	ctivities		To	tal	
	De	cember 31, 2007	De	cember 31, 2006	Dec	cember 31, 2007	De	cember 31, 2006	De	cember 31, 2006	Dec	cember 31, 2006
Land	\$	566,295	\$	396,109	\$	377,205	\$	377,205	\$	943,500	\$	773,314
Construction in progress		-		-		7,982,488		4,311,708	·	7,982,488		4,311,708
Buildings and improvement	:	5,753,260		5,245,906		5,568,650		5,597,551		11,321,910		0,843,457
Equipment		986,927		1,045,392		907,514		929,089		1,894,441	•	1,974,481
Vehicles		969,977		894,903		87,603		98,541		1,057,580		993,444
Infrastructure		18,480,198		18,020,666	1	2,884,808		13,407,488	:	31,365,006	3	31,428,154
Total net assets	\$	26,756,657	\$ 2	25,602,976	\$2	7,808,268	\$ :	24,721,582	\$ :	54,564,925	\$ 5	0,324,558

For government-wide financial presentation, all depreciable capital assets were depreciated from acquisition date to the end of 2007. Fund financial statements record capital asset purchases as expenditures.

Additional information on the City's capital assets can be found in Note 4 on pages 35 and 36 of this report.

# **Long-term Debt**

At the end of 2007, the City of Collinsville had total long-term debt obligations for governmental and business-type activities in the amount of \$49,840,000 compared to \$21,780,000 at the end of 2006. During 2007, the City issued \$8,515,000 of general obligation bonds to finance infrastructure projects in the Fournie Lane and Collinsville Crossings development areas as well as \$20,250,000 of limited-obligation revenue bonds to refinance notes that had previously been issued to the developer of Collinsville Crossings. The general obligation bonds are backed by the full faith and credit of the City.

The following bonds are covered by insurance policies insuring the payment of principal and interest when due. Consequently, the bonds have been assigned a rating of "Aaa" by Moody's Investor Services, Inc.

Management's Discussion and Analysis

For the year ended December 31, 2007

	Government	al Activities	Business-typ	e Activities	To	otal
	December 31, 2007	December 31, 2006	December 31, 2007	December 31, 2006	December 31, 2007	December 31, 2006
General Obligation Debt:	·					
LIST Revenue Bonds						
Series 2007	\$ 20,250,000	\$ -	\$ -	\$ -	\$ 20,250,000	\$ -
Tax able GO Bonds						
Series 2007A	7,300,000	-	-	-	7,300,000	-
Non-taxable GO Bonds						
Series 2007B	1,215,000	-	-	-	1,215,000	-
Tax Increment Bonds,						'
Series 1997	615,000	900,000	-	-	615,000	900,000
Refunding Bonds (Tax						
Increment Alternate						
Revenue) Series 2003B	460,000	530,000	-	-	460,000	530,000
Refunding Bonds						
Series 2003A	-	-	-	350,000	-	350,000
Alternative Revenue						
Series 2006	-	-	20,000,000	20,000,000	20,000,000	20,000,000
Total Debt	\$ 29,840,000	\$ 1,430,000	\$ 20,000,000	\$20,350,000	\$ 49,840,000	\$ 21,780,000

As of December 31, 2007, the outstanding balance on a loan from the Illinois Environmental Protection Agency amounted to \$309,327. The original loan of \$946,000 was used for filter system improvements at the City's wastewater plant. Repayment is being funded with user fees.

Additional information regarding the City's long-term debt can be found in Note 6 on pages 37 through 39 of this report.

# REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Collinsville, Director of Finance, 125 South Center Street, Collinsville, IL 62234.

# STATEMENT OF NET ASSETS DECEMBER 31, 2007

	Governmental Activities	Business-type Activities	Total
<u>Assets</u>			
Cash and Cash Equivalents	\$ 10,811,632	\$ 3,509,783	\$ 14,321,415
Investments	-	13,100,204	13,100,204
Receivables (Net of allowance			
for uncollectibles):	2,346,181	1,169,533	3,515,714
Inventory	125,941	136,879	262,820
Prepaid Expenses	-	216,583	216,583
Restricted Assets:			
Cash and Cash Equivalents	108,998	414,178	523,176
Capital Assets:			
Land	566,295	377,205	943,500
Buildings and Improvements	7,544,040	12,105,779	19,649,819
Equipment	4,010,236	2,523,521	6,533,757
Vehicles	3,041,590	996,030	4,037,620
Infrastructure	31,540,211	37,938,295	69,478,506
Less: Accumulated Depreciation	(19,945,715)	(26,132,562)	(46,078,277)
Net Capital Assets	26,756,657	27,808,268	54,564,925
Other Assets	1,020,842	329,218	1,350,060
Total Assets	41,170,251	46,684,646	87,854,897
<u>Liabilities</u>			
Accounts Payable	510,902	126,813	637,715
Accrued Wages	345,963	84,426	430,389
Accrued Interest Payable	517,041	34,708	551,749
Liabilities Payable from Restricted Assets	106,688	414,178	520,866
Deferred Revenue	50,000	-	50,000
Noncurrent Liabilities:			
Due Within One Year	1,343,991	927,310	2,271,301
Due in More Than One Year	29,178,144	19,736,445	48,914,589
Total Liabilities	32,052,729	21,323,880	53,376,609
Net Assets			
Invested in Capital Assets,			
Net of Related Debt	25,681,657	20,928,363	46,610,020
Restricted for:	,,,,,	, ,	, ,
Economic Development	6,225,360	-	6,225,360
Other Purposes	402,674	-	402,674
Unrestricted	(23,192,169)	4,432,403	(18,759,766)
Total Net Assets	\$ 9,117,522	\$ 25,360,766	\$ 34,478,288

The notes to the financial statements are an integral part of this statement

FOR THE YEAR ENDED DECEMBER 31, 2007 STATEMENT OF ACTIVITIES

			Program Revenues		Net (Expense) R	Net (Expense) Revenue and Changes in Net Assets	es in Net Assets	
	Fynenses	Charges for	Operating Grants and Contributions	Capital Grants and	Governmental Activities	Primary Government Business-type Activities	Total	
tions/Programs rimary Government:								
Governmental Activities:		0.00		ę	(6) (6) (7)		(2) 854 262)	
General Government	3 3,137,710	\$ 279,929 1 197 172	3 24,519	•				
Fublic Works	3,615,277	58,374	296,545	514,325	(2,746,033)		(2,746,033)	
Health and Sanitation	1,310,481	1,178,636			(131,845)		(131,845)	
Community and								
Economic Development	26,934,117	1,562,567	6,580	1	(25,361,970)		(25,361,970)	
Community Services	705,723	1	28,412	1	(677,311)		(677,311)	
Interest on Long-term Debt	580,512	1		1	(580,512)		(580,512)	
Total Governmental Activities (see Note 1)	44,990,214	4,260,679	535,948	514,325	(39,679,262)		(39,679,262)	
Business-type Activities:	2715 046	770027		00005		\$ 243.618	243 618	
water and sewer	0,213,940	0,409,304	•	20,000		1	242,010	
Total Business-type Activities	6,215,946	6,409,564	•	50,000		243,618	243,618	
otal Primary Government	\$ 51,206,160	\$ 10,670,243	\$ 535,948	\$ 564,325	(39,679,262)	243,618	(39,435,644)	
	General Revenues:	eS:						
	Property Tax. I	Property Tax. Levied for General Purposes	Purposes		3,871,516	•	3,871,516	
	Sales and Use Tax	Tax	4		5.948,214	•	5,948,214	
	Replacement Tax	äx			127,221	•	127,221	
	State Income Tax	ax			2,254,175	•	2,254,175	
	Motor Fuel Tax	×			721,310	•	721,310	
	Telecommunications Tax	ations Tax			1,091,011	•	1,091,011	
	Utility Tax				742,387	•	742,387	
	Franchise Fees				282,467	•	282,467	
	Other				166,207	•	166,207	
	Unrestricted In	Unrestricted Investment Earnings			430,729	994,952	1,425,681	
	Miscellaneous	•			50,933	ı	50,933	
	Transfers				300,000	(300,000)	ı	
	Total General	Total General Revenues and Transfers	nsfers		15,986,170	694,952	16,681,122	
	Change in Net Assets	let Assets			(23,693,092)	938,570	(22,754,522)	
	Net Assets - Beginning	ginning			32,810,614	24,422,196	57,232,810	
	Net Assets - Ending	ling			\$ 9,117,522	\$ 25,360,766	\$ 34,478,288	

The notes to the financial statements are an integral part of this statement

Total Primary Government

Primary Government: Governmental Activities:

Functions/Programs

# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2007

	General Fund	Collinsville Crossings Fund	Tax Increment Financing Fund	Other Governmental Funds	Total Governmental Funds
<u>Assets</u>					
Cash and Cash Equivalents:					
Cash	\$ 301,760	\$ -	\$ -	\$ 822,484	\$ 1,124,244
Seized Funds Escrow	108,998	-	-		108,998
Investments	2,290,697	2,069,974	3,851,524	1,475,193	9,687,388
Total Cash and Cash Equivalents	2,701,455	2,069,974	3,851,524	2,297,677	10,920,630
Receivables (Net, where applicable, of allowances for uncollectibles):	1 = 1 = = 0				
Property Tax	1,745,788	-	-	-	1,745,788
Services	323,851	-	<b>-</b>	77,078	400,929
Intergovernmental Other	1,231,595	163,455	169,272	142,043	1,706,365
Interfund Receivable	238,887	-	-	• -	238,887
Inventory	10,412	-	-	-	10,412
•	125,941				125,941
Total Assets	\$ 6,377,929	\$ 2,233,429	\$ 4,020,796	\$ 2,516,798	\$ 15,148,952
Liabilities and Fund Equity Liabilities:					
Accounts Payable	\$ 335,727	\$ -	\$ 15,699	\$ 159,476	\$ 510,902
Accrued Wages and	Ψ 333,727	Ψ .	Ψ 15,077	\$ 139,470	\$ 510,902
Compensated Absences	341,751	-	4,212	_	345,963
Interfund Payable	-	8,954	-,	1,458	10,412
Liabilities Payable from Restricted Assets:		.,		1,100	10,112
Seized Fund Escrow Liability	106,688	-	_	_	106,688
Deferred Revenue	1,745,788	-	-	50,000	1,795,788
Total Liabilities	2,529,954	8,954	19,911	210,934	2,769,753
Fund Equity: Fund Balance: Reserved For:					
Inventory	125,941	-	-	-	125,941
Forfeited Funds	271,899	-	-	-	271,899
Fire Equipment	4,834	-	-	-	4,834
Economic Development	-	2,224,475	4,000,885	-	6,225,360
Unreserved	3,445,301	-	-	-	3,445,301
Unreserved, Reported In:					
Special Revenue Funds	-	-	-	1,649,436	1,649,436
Debt Service Funds	-	-	-	(214)	(214)
Capital Projects Fund	2.047.075		-	656,642	656,642
Total Fund Equity	3,847,975	2,224,475	4,000,885	2,305,864	12,379,199
Total Liabilities and Fund					
Equity	\$ 6,377,929	\$ 2,233,429	\$ 4,020,796	\$ 2,516,798	\$ 15,148,952

The notes to the financial statements are an integral part of this statement

# RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2007

Amounts reported for governmental fund balances are different because:

Fund balances - total governmental funds	\$ 12,379,199
Capital assets used in governmental activities are not financial resources and, therefore, are not reported on the balance sheet of the governmental funds.	26,756,657
The amount of compensated absences is not recorded as a liability on the balance sheet of the governmental funds.	(682,135)
Long-term debt (e.g., bonds, leases) is not reported as a liability on the balance sheet of the governmental funds.	(29,840,000)
Accrued interest payable on the long-term debt is not reported as a liability on the balance sheet of the governmental funds.	(517,041)
Debt issuance costs are not reported as an asset to be amortized on the balance sheet of the governmental funds.	1,020,842
Net assets of governmental activities	\$ 9,117,522

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2007

	General Fund	Collinsville Crossings Fund	Tax Increment Financing Fund	Other Governmental Funds	Total Governmental Funds
Revenues:					
Property Tax	\$ 1,853,418	\$ -	\$ 2,018,098	\$ -	\$ 3,871,516
Intergovernmental:	4.668.050				
Sales and Use Tax	4,663,958	601,453	1,257,500	15,994	6,538,905
Replacement Tax	127,221	-	-	-	127,221
State Income Tax	2,254,175	-	-	-	2,254,175
Motor Fuel Tax	-	-	-	721,310	721,310
Telecommunications Tax	1,091,011	-	-	-	1,091,011
Grants	462,660	-	39,325	481,250	983,235
Other	166,207	-	-	-	166,207
Other Local Taxes	1,309,226	-	-	742,387	2,051,613
Drug Forfeiture Revenue	253,703	-	-	-	253,703
Licenses, Fees and Permits	510,380	-	-	-	510,380
Charges for Services	1,817,092	•	-	-	1,817,092
Fines	180,330	-	-	40	180,370
Investment Earnings	118,302	23,345	165,977	123,105	430,729
Gifts and Donations	23,349	-	9,580	34,109	67,038
Miscellaneous Revenues					
and Reimbursements	229,235	-	253,341	40,732	523,308
Total Revenues	15,060,267	624,798	3,743,821	2,158,927	21,587,813
Expenditures:					
Current:					
General Government	3,668,177			22.007	2 (02 0(2
Public Safety	8,122,085	-	-	23,886	3,692,063
Public Works	1,831,014	-	• •	250	8,122,335
Health and Sanitation	1,310,481	-	-	370,046	2,201,060
Community and Economic	1,310,461	-	-	-	1,310,481
Development	262 120	24 (10 420	027 100	101-110	
Community Services	263,130	24,618,439	827,120	1,217,440	26,926,129
Debt Service:	114,350	-	590,516	-	704,866
Principal			207.000		
Interest and Fees	-	1 00 ( 00 1	285,000	70,000	355,000
Capital Outlay	207.745	1,006,931	46,124	29,534	1,082,589
Total Expenditures	307,745	-	339,629	2,516,448	3,163,822
Total Expenditures	15,616,982	25,625,370	2,088,389	4,227,604	47,558,345
Excess (Deficiency) of Revenues					
Over Expenditures	(556,715)	(25,000,572)	1,655,432	(2,068,677)	(25,970,532)
Other Fire 1 0 (7)				(2,000,077)	(23,770,332)
Other Financing Sources (Uses):					
Proceeds from Debt	-	27,225,047	-	1,539,953	28,765,000
Operating Transfers In	412,091	-	-	-	412,091
Operating Transfers Out	-	-	(87,818)	(24,273)	(112,091)
Total Other Financing Sources	412,091	27,225,047	(87,818)	1,515,680	29,065,000
Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses	(144,624)	2,224,475	1,567,614	(552,997)	3,094,468
Fund Balance, Beginning of Year	3,962,668	-,,,,,,	2,433,271	2,858,861	9,254,800
Increase in Reserve for Inventory	29,931	-	•	-,,	29,931
Fund Balance, End of Year	\$ 3,847,975	\$ 2,224,475	\$ 4,000,885	\$ 2,305,864	\$ 12,379,199

The notes to the financial statements are an integral part of this statement

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2007

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	3,094,468
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the		
current year.		1,153,681
The amount of compensated absences is not recorded as expense in the fund financial statements. In the statement of activities, these amounts are included and recorded currently in the various functional expense categories. This amount is the difference between beginning and ending compensated absences balances that has been included in the statement of		
activities.		(61,442)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of those differences in the treatment of long-term debt and related items.		
term debt and related items.	(	27,909,730)
The governmental funds report the changes in inventory as a direct change to fund balances. The statement of activities reports the change in inventory as a change to the supplies expense account where the purchases were recorded. This amount is the change in inventory balances between the beginning and end of the year.		29,931
Change in net assets of governmental activities	<u> </u>	
Change in het assets of governmental activities	<b>3</b> (2	23,693,092)

# STATEMENT OF NET ASSETS PROPRIETARY FUND - WATER AND SEWER FUND DECEMBER 31, 2007

\$ 126,813	84,426	100,523	705,000	34,708	1,051,470			354,428	309,327	20,000,000	(805,523)	414,178	20,272,410	21,323,880														20,928,363	\$ 25,360,766
<u>Liabilities:</u> Current Liabilities: Accounts Payable	Accrued Wages	Current Portion - Loan Payable	Current Portion - Bonds Payable	Accrued Interest Payable	Total Current Liabilities		Noncurrent Liabilities:	Accrued Compensated Absences	Loan Payable	General Obligation Bonds	Current Portion Of Debt	Customer Deposits	Total Noncurrent Liabilities	Total Liabilities													Net Assets:	Invested in Capital Assets, Net of Related Debt	Total Net Assets
	\$ 189,094	3,320,689	3,509,783	13,100,204			1,108,349	61,184	136,879	216,583	18,132,982				414,178		377,205	12,105,779	2,523,521	996,030	29,955,807	7,982,488	53,940,830	(26,132,562)	27,808,268	329,218		28,551,664	\$ 46,684,646
Assets: Current Assets: Cash and Cash Equivalents:	Cash	Investments	Total Cash and Cash Equivalents	Investments	Receivables (Net, where applicable, of	allowances for uncollectible):	Services	Accrued Interest	Inventory	Prepaid Expenses	Total Current Assets		Noncurrent Assets:	Restricted Assets:	Cash and Cash Equivalents - Customer Deposits	Capital Assets:	Land	Buildings and Improvements	Equipment	Vehicles	Water and Sewer Lines	Construction in Progress	Total	Less - Accumulated Depreciation	Net Capital Assets	Other Assets - Bond Issuance Costs		Total Noncurrent Assets	Total Assets

The notes to the financial statements are an integral part of this statement

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - WATER AND SEWER FUND FOR THE YEAR ENDED DECEMBER 31, 2007

Operating Revenues:	
Charges for Services	\$ 6,117,125
Fees	288,427
Miscellaneous Revenue	 4,012
Total Operating Revenues	 6,409,564
Operating Expenses:	
Salaries	1,766,030
Employee Benefits	689,274
Maintenance	226,720
Contractual Services	1,816,195
Commodities	576,332
Depreciation	 1,101,454
Total Operating Expenses	 6,176,005
Operating Income	 233,559
Nonoperating Revenues (Expenses):	
Amortization of Deferred Refunding and	•
Bond Issuance Costs	(21,897)
Investment Earnings	994,952
Interest and Fiscal Charges	 (18,044)
Total Nonoperating Revenues (Expenses)	955,011
Income Before Capital Contributions and Transfers	1,188,570
Capital Contributions	50,000
Transfers Out	 (300,000)
Change in Net Assets	938,570
Net Assets - Beginning of Year	 24,422,196
Net Assets - End of Year	\$ 25,360,766

The notes to the financial statements are an integral part of this statement

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# STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPE - WATER AND SEWER FUND FOR THE YEAR ENDED DECEMBER 31, 2007

Cash Flows from Operating Activities:		
Receipts from Customers	\$	6,492,989
Payments to Suppliers		(3,459,320)
Payments to Employees		(1,732,513)
Net Cash Provided by Operating Activities		1,301,156
Cash Flows from Noncapital Financing Activities:		
Payments to Other Funds		(300,000)
Net Cash Used by Noncapital Financing Activities		(300,000)
Cash Flows from Capital and Related Financing Activities:		
Capital Expenditures		(4,212,634)
Capital Contributions		50,000
Principal Payments on Bonds		(350,000)
Interest Payments and Fiscal Charges		(851,730)
Principal Payments on Loan		(98,022)
Net Cash Used by Capital and Related Financing Activities		(5,462,386)
Cash Flows from Investing Activities:		
Interest Received		1,081,420
Net Sale of Long-Term Investments		4,075,367
Net Cash Provided by Investing Activities		5,156,787
Net Increase in Cash and Cash Equivalents		695,557
Cash and Cash Equivalents, Beginning of Year		3,228,404
Cash and Cash Equivalents, End of Year	\$	3,923,961
Reconciliation of Operating Income to Net Cash Provided		-
by Operating Activities:		
Operating Income	\$	233,559
Adjustments to Reconcile Net Income to	•	
Net Cash Provided by Operating Activities:		
Depreciation		1,101,454
(Increase) Decrease in Assets:		, ,
Services Receivables		57,026
Inventory		37,779
Prepaid Expenses		(36,762)
Increase (Decrease) in Liabilities:		,
Accrued Wages and Compensated Absences		33,517
Accounts Payable		(151,816)
Restricted Customer Deposits		26,399
Net Cash Provided by Operating Activities	\$	1,301,156

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS - PENSION TRUST FUNDS DECEMBER 31, 2007

Assets:		
Cash and Cash Equivalents:		
Cash	\$	495,275
Investments		136,342
Investments	3	1,263,591
Receivables:		
Property Tax		737,258
Replacement Tax		11,897
Accrued Interest		129,883
Total Assets	3	2,774,246
Liabilities:		
Accounts Payable		15,000
Total Liabilities		15,000
Net Assets:		
Held in Trust For Pension		
Benefits and Other Purposes	\$ 3	2,759,246

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS - PENSION TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

Additions:	
Taxes	\$ 952,039
Employee Contributions	403,786
Investment Earnings:	
Investment Earnings	1,616,815
Less: Investment Expense	(111,162)
Net Investment Earnings	 1,505,653
Total Additions	 2,861,478
Deductions:	
Benefit Payments	1,572,411
Contractual Services	17,494
Total Deductions	 1,589,905
Change in Net Assets	1,271,573
Net Assets - Beginning of Year	31,487,673
Net Assets - End of Year	\$ 32,759,246

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# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2007

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Collinsville, Illinois was incorporated November 30, 1872. The City operates under a City Manager form of government and provides the following services: public safety (police and fire), highways and streets, health and sanitation, community and economic development, community services, water and sewerage and general administrative services. The City Manager and council members exercise oversight responsibility for all of these governmental services.

The financial statements of the City of Collinsville, Illinois ("City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

# (a) The financial reporting entity

The City is a political subdivision of the State of Illinois. An elected board of four council members and a mayor governs the City. The council members are elected at large. These financial statements present all the fund types and account groups of the City. Component units are legally separate entities for which the City is financially accountable. The City did not report any component units in the City's financial statements.

# Related organization

The City's Mayor and Council are responsible for appointing and approving the members of the Collinsville Metropolitan Exposition Auditorium and Office Building Authority. However, the City's accountability for the Authority does not extend beyond making the appointments. The Authority's operations, capital and debt service expenditures are financed entirely from the Authority's operations. The City has no involvement in the determination of the Authority's budget and rental rates and no obligations for the Authority's outstanding debts.

# (b) Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# (c) Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the

government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, intergovernmental revenues, franchise taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized, when applicable, as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Collinsville Crossing Fund accounts for the collection of taxes to be used to retire debt related to the development of Collinsville Crossings.

The Tax Increment Financing Fund accounts for incremental taxes and other revenues as well as all expenses related to improvements and promotional costs connected to the tax increment financing areas.

The City reports the following major proprietary fund:

The Water and Sewer Fund accounts for all activities related to the billing, administration, distribution and collection processes of the water and sewer utilities. The City operates the water distribution system as well as the sewage treatment plant, sewage pumping stations and collection systems.

Additionally, the City reports the following fund type:

The pension trust fund accounts for the activities of the Police and Fire Pension Funds, which accumulate resources for pension benefit payments to qualified public safety employees.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are reimbursements between funds for direct costs applicable to the other fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise fund are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# (d) Assets, liabilities and net assets or equity

# Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposits and short-term investments with original maturities of three months or less. All short-term cash surpluses are maintained in a cash and investment pool and interest allocated to each fund based on month-end balances and investment policies.

The City is authorized by state statute to invest in obligations of the United States of America, insured interest bearing accounts of banks, savings and loan associations or credit unions, certain short-term obligations of corporations organized in the United States, money market mutual funds that invest in obligations of the United States of America or its agencies or are guaranteed by the full faith and credit of the United States of America, the Illinois Funds, the Illinois Metropolitan Investment Fund and repurchase agreements of government securities. The pension trust funds are also allowed to invest limited percentages of their monies in mutual funds and equity securities.

Fixed-income securities are recorded in all funds at fair value. Investment income is recognized as earned. Gains or losses on sales and exchanges of fixed-income securities are recognized on the transaction date.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectibles.

The allowance for uncollectibles, which has been deducted from the related receivable on the statement of net assets, consists of the following amounts.

General Fund	Garbage Receivables	\$ 27,282
General Fund	Ambulance Receivables	200,485
Proprietary Fund	Water and Sewer Receivables	 242,241
Total		\$ 470,008

Unbilled water and sewer utility receivables related to the businesstype activities are recorded at year-end. They are determined by taking cycle billings subsequent to December 31 and prorating the applicable number of days to the current fiscal year.

Unbilled garbage receivables related to the governmental activities are recorded and reported in the same manner as the water and sewer billings.

The City levied its 2006 property taxes on December 11, 2006 based upon the assessed valuation as of the previous January 1. Property taxes are due in two installments in the following year, usually in June and August, and are considered delinquent after the due dates. Property taxes for 2007 become an enforceable lien in January 2008. Because this tax levy will be used to pay expenses budgeted in 2008, no part of this tax levy is shown as a receivable as of December 31, 2007 in the statement of activities.

# <u>Inventories and prepaid items</u>

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Inventory in the governmental fund consists of expendable street department supplies held for consumption. Inventory in the business-type fund consists of waterworks and sewerage supplies.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Restricted assets

At December 31, 2007, the following amounts are reported as restricted assets by the City:

Waterworks and Sewerage Customer Deposits	\$ 414,178
General Fund - Police Savings - Inventory	108,998

# Capital assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost and estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects when constructed. Interest incurred during the construction

phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The City recorded capitalized interest of \$833,000 in the current year related to the interest incurred on the construction related debt.

Property, plant and equipment are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	7 - 40
Public domain infrastructure	20 - 40
System infrastructure	20 - 50
Vehicles	5 - 10
Office and other equipment	5 - 15

#### Compensated absences

Accumulated unpaid vacation and sick pay amounts are accrued when incurred. The City's policy permits employees to earn one to four weeks of vacation per year, based on length of service. In addition, employees earn sick leave at the rate of eighteen days per year. The maximum accumulation for any employee is one year vacation earned and ninety days of sick leave. Accumulated unused sick leave is paid to an employee upon retirement.

At December 31, 2007, the City estimated that the accumulated liability for unused vacation and sick leave for governmental fund employees totaled \$448,991 and \$233,144, respectively. Amounts reflected in the financial statements at December 31, 2007 for Enterprise Fund employees related to unused vacation and sick leave benefits totaled \$121,787 and \$232,641, respectively

#### Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any related deferred refunding costs. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during

the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

The following details the description and amount of all reserves recorded by the City in the fund financial statements:

Governmental Funds		
Reserved for Inventory	\$	125,941
Reserved for Economic Development		6,506,217
Reserved for Forfeited Funds		271,899
Reserved for Fire Equiment	**********	4,834
	<u>\$</u>	6,908,891
Fiduciary Funds		
Reserved for Employees' Pension		
Benefits	\$	32,759,246

#### Estimates

Management uses estimates and assumptions in preparing these financial statements in accordance with accounting principles generally accepted in the United States of America. These estimates and assumptions affect the reported amounts of assets and liabilities and the reported revenues and expenditures. Actual results could vary from estimates that were used.

#### NOTE 2: BUDGETARY AND LEGAL COMPLIANCE

City ordinance requires that a legally adopted annual budget be prepared for all funds. The City Manager compiles a budget of estimated revenues and expenditures for the City and submits the budget to the City Council prior to January 1 each year. Copies of the proposed budget are made available for public inspection for at least 10 days prior to passage of the budget. A public hearing is held on the budget by the City Council. Notice of the hearing is given by publication in a newspaper with general circulation in the City.

The legal level of budgetary control is defined as the budgeted appropriation amount at the program level of expenditures within a department. Subsequent transfers within a fund may be made as follows:

- With the approval of the City Manager and the Finance Director, department heads may transfer amounts up to \$10,000 between programs within a department.
- City Council approval is required for all other transfers.

Unexpended appropriations lapse at year-end. Supplemental appropriations can be made with the majority vote of the City Council.

The City prepares its annual budget on the cash basis of accounting, which differs from accounting principles generally accepted in the United States of America (GAAP.) The budget and all transactions are presented in accordance with the City's method (budget basis) in the required supplementary information for the major governmental funds to provide a meaningful comparison of actual results with the budget.

The City has no funds with actual expenditures in excess of the budgeted amounts.

#### NOTE 3: CASH AND CASH EQUIVALENTS AND INVESTMENTS

#### General Government & Business-Like Activities

At December 31, 2007, the carrying amount of the City's deposits was \$10,585,366 and the bank balance was \$11,529,946. The deposits were comprised of checking, interest checking, savings, money market and certificates of deposit.

<u>Custodial Credit Risk</u>. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City requires that all deposits be fully covered by FDIC insurance or collateralized with investments held by the financial institution in the City's name.

As of December 31, 2007, the City had the following investments:

	Weighted Average		
<u>Investment</u>	Maturity (Years)	<u>I</u>	air Value
Illinois Metropolitan Investment Fund	Daily	\$	1,131,544
The Illinois Funds (external investment pool)	Daily		3,127,200
Federal Farm Credit Bank	0.81		1,605,474
Federal Home Loan Bank	0.38		3,776,085
Federal Home Loan Mortgage Corporation	0.10		7,718,646
			17,358,949
Cash on Hand			480
Deposits as reported above			10,585,366
Total deposits and investments		\$	27,944,795
As Reported in the Statement of Net Assets:			
Cash and Cash Equivalents		\$	14,321,415
Cash and Cash Equivalents - Restricted			523,176
Investments			13,100,204
		\$	27,944,795

<u>Interest Rate Risk.</u> The City's investment policy limits investment maturities in order to maintain sufficient liquidity to reflect the cash flow needs of the fund type being invested. The policy also requires diversification of the investment portfolio via length of maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk.</u> As of December 31, 2007, the credit rating of the City's investments was as follows:

	Standard &	Moody's Investors
<u>Investment</u>	Poor's Rating	Service Rating
Illinois Metropolitan Investment Fund		Aaa
The Illinois Funds	AAAm	
Federal Farm Credit Bank	AAA	Aaa
Federal Home Loan Bank	AAA	Aaa
Federal Home Loan Mortgage Corporation	AAA	Aaa

<u>Concentration of Credit Risk.</u> As of December 31, 2007, the City's investments are concentrated as follows:

<u>Investment</u>	<u>Percentage</u>
Illinois Metropolitan Investment Fund	6.52%
The Illinois Funds	18.01%
Federal Farm Credit Bank	9.25%
Federal Home Loan Bank	21.75%
Federal Home Loan Mortgage Corporation	44.47%

<u>Foreign Currency Risk.</u> As of December 31, 2007, the City has no foreign currency risk.

#### Firefighter's Pension Fund

At December 31, 2007, the carrying amount and the bank balance of the Firefighter's Pension Fund deposits was \$6,235,647. The deposits were comprised of interest checking, money market and certificates of deposit.

<u>Custodial Credit Risk</u>. Custodial credit risk is the risk that in the event of a bank failure, the Firefighter's Pension Fund's deposits may not be returned to it. The Firefighter's Pension Fund requires that all deposits be fully covered by FDIC insurance or collateralized with investments held by the financial institution in the Fire Pension's name.

As of December 31, 2007, the Firefighter's Pension Fund had the following investments:

Weighted Average				
<u>Investment</u>	Maturity (Years)	Fair Value		
The Illinois Funds	Daily	\$	136,342	
U.S. Treasury Notes	3.86		1,027,601	
Federal National Mortgage Association	13.97		772,883	
Federal Home Loan Bank	0.56		24,867	
Federal Home Loan Mortgage	4.08		155,570	
Mutual Funds			8,111,537	
			10,228,800	
Deposits as reported above			6,235,647	
Total deposits and investments		\$	16,464,447	

<u>Interest Rate Risk.</u> The Firefighter's Pension Fund's investment policy limits investment maturities in order to maintain sufficient liquidity to reflect the cash flow needs of the fund type being invested. The policy also requires diversification of the investment portfolio via length of maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk.</u> As of December 31, 2007, the Firefighter's Pension Fund's investments credit ratings were as follows:

<u>Investment</u>	Standard & Poor's Rating	Moody's Investors Service Rating
The Illinois Funds	AAAm	
Federal National Mortgage Association	AAA	Aaa
Federal Home Loan Bank	AAA	Aaa
Federal Home Loan Mortgage	AAA	Aaa

<u>Concentration of Credit Risk</u>. As of December 31, 2007, the Firefighter's Pension Fund has no concentration of credit risk.

<u>Foreign Currency Risk.</u> As of December 31, 2007, the Firefighter's Pension Fund has no foreign currency risk.

#### Police Pension Fund

At December 31, 2007, the carrying amount and the bank balance of the Police Pension Fund's deposits was \$1,738,567. The deposits were comprised of checking and interest checking accounts.

<u>Custodial Credit Risk</u>. Custodial credit risk is the risk that in the event of a bank failure, the Police Pension's deposits may not be returned to it. The Police Pension requires that all deposits be fully covered by FDIC insurance or collateralized with investments held by the financial institution in the Fire Pension's name.

As of December 31, 2007, the Police Pension Fund had the following investments:

	Weighted Average			
<u>Investment</u>	Maturity (Years)	]	Fair Value	
U.S. Treasury Notes	4.61	\$	7,316,745	
Federal National Mortgage Association	8.03		836,396	
Federal Home Loan Mortgage	28.88		147,902	
Government National Mortgage Association	21.57		173,658	
Domestic Equities			5,248,383	
			13,723,084	
Deposits as reported above			1,707,677	
Total deposits and investments		\$	15,430,761	

<u>Interest Rate Risk.</u> The Police Pension Fund's investment policy limits investment maturities in order to maintain sufficient liquidity to reflect the cash flow needs of the fund type being invested. The policy also requires diversification of the investment portfolio via length of maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk.</u> As of December 31, 2007, the Police Pension Fund's investments credit ratings were as follows:

Investment	Standard & Poor's Rating	Moody's Investors Service Rating
Federal National Mortgage Association	AAA	Aaa
Federal Home Loan Mortgage	AAA	Aaa
Federal Farm Credit Bank	AAA	Aaa

<u>Concentration of Credit Risk</u>. As of December 31, 2007, the Police Pension Fund's investments are concentrated as follows:

Investment	<u>Percentage</u>
Federal National Mortgage Association	5.42%

<u>Foreign Currency Risk.</u> As of December 31, 2007, the Police Pension Fund has no foreign currency risk.

#### NOTE 4: CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2007 was as follows:

•	I	Beginning				Ending
Governmental activities:		Balance		<u>Increases</u>	Decreases	<b>Balance</b>
Capital assets, not being depreciated:						
Land	\$	396,109	\$	170,186	\$ -	\$ 566,295
Capital assets, being depreciated:						
Buildings and improvements		6,816,627		727,413	-	7,544,040
Equipment		4,026,280		273,266	289,310	4,010,236
Vehicles		2,824,864		304,690	87,964	3,041,590
Infrastructure		29,851,944		1,688,267		 31,540,211
Total capital assets being depreciated		43,519,715		2,993,636	377,274	 46,136,077
Less accumulated depreciation for:						
Buildings and improvements		1,570,721		220,059	-	1,790,780
Equipment		2,980,888		309,111	266,690	3,023,309
Vehicles		1,929,961		229,394	87,742	2,071,613
Infrastructure		11,831,278		1,228,735	-	 13,060,013
Total accumulated depreciation		18,312,848	_	1,987,299	354,432	 19,945,715
Total capital assets, being depreciated, net		25,206,867		1,006,337	22,842	 26,190,362
Governmental activities capital assets, net	\$	25,602,976	<u>\$</u>	1,176,523	\$ 22,842	\$ 26,756,657

	E	Beginning					Ending
Business-type activities:		<b>Balance</b>	<u>Increases</u>	De	ecreases		<b>Balance</b>
Capital assets, not being depreciated:							
Land	\$	377,205	\$	- \$	-	\$	377,205
Construction in progress		4,311,708	3,670,780		-		7,982,488
Total capital assets, not being depreciated		4,688,913	3,670,780	<u> </u>			8,359,693
Capital assets, being depreciated:							
Buildings and improvements		11,853,189	252,590	)	-		12,105,779
Infrastructure		29,837,973	117,83	1	-		29,955,807
Equipment		2,404,553	118,96	3	-		2,523,521
Vehicles		968,062	27,96	<u> </u>	<u>-</u>		996,030
Total capital assets, being depreciated		45,063,777	517,360	<u> </u>			45,581,137
Less accumulated depreciation for:							
Buildings and improvements		6,255,638	281,49	l	-		6,537,129
Infrastructure		16,430,485	640,51	4	-		17,070,999
Equipment		1,475,464	140,54	3	-		1,616,007
Vehicles		869,521	38,90	<u> </u>			908,427
Total accumulated depreciation		25,031,108	1,101,45	<u> </u>			26,132,562
Total capital assets, being depreciated, net		20,032,669	(584,09	4)			19,448,575
Business-type activities capital assets, net	\$	24,721,582	\$ 3,086,68	<u>6</u> <u>\$</u>		<u>\$</u>	27,808,268

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:		
General government	\$	37,848
Public safety		513,344
Highways and streets, including depreciation of		
general infrastructure assets		1,429,479
Community and economic development		5,771
Community services		857
Total depreciation expense - governmental activities	<u>\$</u>	1,987,299
Business-type activities:		
Water and sewer	<u>\$</u>	1,101,454

#### NOTE 5: RECEIVABLES

The City reports the following receivables in the statement of net assets as of December 31, 2007. These amounts are reported net of the applicable allowances for uncollectible accounts.

Receivables:	<u>General</u>	Other Major <u>Funds</u>	Water and <u>Sewer</u>	Nonmajor <u>Funds</u>	<u>Total</u>
Interest	\$ -	\$ -	\$ 61,184	\$ -	\$ 61,184
Local Taxes	117,963				
Fines/Franchise Fees	68,989	-	-	-	68,989
Accounts	603,553	-	1,350,590	77,078	2,031,221
Intergovernmental	1,231,595	332,727		142,043	1,706,365
Gross Receivables	2,022,100	332,727	1,411,774	219,121	3,985,722
Less: Allowance for uncollectible	227,767	-	242,241		470,008
Net Total Receivables	\$1,794,333	\$332,727	\$1,169,533	\$ 219,121	\$3,515,714

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Property taxes receivable	\$ 1,745,788	\$
Grants		50,000

#### NOTE 6: LONG-TERM DEBT

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. The City has the following outstanding bond issues:

\$715,000 General Obligation Refunding Bonds (Tax Increment Alternate Revenue Source), Series 2003B dated September 3, 2003, due in annual installments of \$65,000 to \$85,000 through December 1, 2013; interest at 2.80% to 4.00%. The amount of bonds outstanding as of December 31, 2007 is \$460,000.

\$2,900,000 General Obligation Tax Increment Bonds, Series 1997 dated May 15, 1997, due in annual installments of \$300,000 to \$315,000 through December 30, 2009; interest at 5.10% to 5.15%. The amount of bonds outstanding as of December 31, 2007 is \$615,000.

\$20,000,000 General Obligation Bonds, Series 2006 dated February 1, 2006, due in annual installments of \$705,000 to \$1,490,000 through December 15, 2026; interest at 4.00% to 4.45%. The amount of bonds outstanding as of December 31, 2007 is \$20,000,000.

\$7,300,000 Taxable General Obligation Bonds, Series 2007A dated October 31, 2007, due in annual installments of \$125,000 to \$670,000 through December 15, 2027; interest at 5.20% to 5.80%. The amount of bonds outstanding as of December 31, 2007 is \$7,300,000.

\$1,215,000 General Obligation Bonds, Series 2007B dated October 31, 2007, due in annual installments of \$55,000 to \$115,000 through December 15, 2021; interest at 3.50% to 4.00%. The amount of bonds outstanding as of December 31, 2007 is \$1,215,000.

\$20,250,000 Local Government Program Revenue Bonds, Series 2007 dated July 23, 2007, due in semiannual installments of \$230,000 to \$2,455,000 through March 1, 2023; interest at 5.00% to 5.35%. The maturity dates may be extended if projected revenues are not met and sufficient funds to make debt payments are not available. The amount of bonds outstanding as of December 31, 2007 is \$20,250,000.

The annual requirements to retire general obligation debt as of December 31, 2007 are as follows:

Fiscal					
Year Ended	Governmen	tal Activities	Business-typ	e Activities	
December 31,	<b>Principal</b>	Principal Interest		<u>Interest</u>	
2008	\$ 895,000	\$ 1,688,543	\$ 705,000	\$ 832,994	
2009	1,175,000	1,500,807	735,000	804,794	
2010	1,040,000	1,441,179	765,000	775,394	
2011	1,160,000	1,390,266	800,000	744,794	
2012	1,275,000	1,333,032	835,000	712,794	
2013 - 2017	7,745,000	5,625,708	4,730,000	3,034,169	
2018 - 2022	11,150,000	3,261,934	5,820,000	1,991,762	
2023 - 2027	5,400,000	598,554	5,610,000	631,824	
	\$29,840,000	\$16,840,023	\$ 20,000,000	\$9,528,525	

The City has entered into a loan agreement with the Illinois Environmental Protection Agency for filter system improvements. The loan consists of

The City has entered into a loan agreement with the Illinois Environmental Protection Agency for filter system improvements. The loan consists of drawdowns of \$927,678 and accrued interest of \$18,668 for a total loan of \$946,346. The loan is to be repaid in 20 semi-annual installments of \$53,866 including interest at 2.535 percent. The accrued interest on the loan has been capitalized and included in the cost of the project for construction purposes. The annual requirements to retire the loan are as follows:

Year Ended December 31,		Principal	<u>I</u> 1	<u>nterest</u>		<u>Total</u>
2008	9	100,523	\$	7,208	\$	107,731
2009		103,087		4,645		107,732
2010	_	105,717	***	2,016	_	107,733
	9	\$ 309,327	<u>\$</u>	13,869	<u>\$</u>	323,196

The following is a summary of changes in long-term liabilities for the year ended December 31, 2007:

Governmental Activities:		Beginning <u>Balance</u>		<u>Additions</u>	<u>R</u>	eductions		Ending Balance	Г	Amounts Oue Within One Year
Bonds and notes payable: General obligation debt	\$	1,430,000	\$	28,765,000	\$	355,000	\$	29,840,000	\$	895,000
Other liabilities: Compensated absences		620,693	_	61,442		-		682,135		448,991
Governmental activities long-term liabilities	<u>\$</u>	2,050,693	\$	28,826,442	<u>\$</u>	355,000	\$	30,522,135	\$_	1,343,991
Business-type Activities: Bonds and notes payable:										
General obligation debt IEPA Loan	\$	20,350,000 407,349	\$	-	\$	350,000 98,022	<b>\$</b>	20,000,000 309,327	\$	705,000 100,523
Less: deferred amount on		20,757,349		-		448,022		20,309,327		805,523
refunding	_	2,245		-	_	2,245		-		-
Total bonds and notes payable		20,755,104		-		445,777		20,309,327		805,523
Other liabilities: Compensated absences		334,425	_	20,003				354,428		121,787
Business-type activities long-term liabilities	\$	21,089,529	<u>\$</u>	20,003	\$	445,777	\$	20,663,755	<u>\$</u>	927,310

#### NOTE 7: LEGAL DEBT MARGIN

The City was certified as a home rule unit by the State of Illinois as of August 24, 2005. Under Section 6 of Article VII of the 1970 Illinois Constitution, home rule units have no debt limitation.

#### NOTE 8: INTERGOVERNMENTAL AGREEMENT

The City entered into an intergovernmental agreement with the Collinsville Metropolitan Exposition, Auditorium and Office Building Authority (the "Authority"). This agreement, as amended on April 7, 1988, requires the City to collect Hotel-Motel Tax and Food and Beverages Tax. All proceeds from the taxes shall be used for the support, construction, maintenance or financing of a facility of the "Authority".

The City has agreed to allow these funds to be used to:

- 1. Pay the principal and interest on the revenue bonds of the Authority, and
- 2. Establish and maintain a reserve fund at \$300,000 for the payment of deficits as they become due.

The City's Hotel-Motel Tax Ordinance provides for the payment of an administration fee to the City in the amount of \$12,500 per annum after the payments noted above have been provided for.

The Authority has allowed the City to withhold the administrative fee of \$12,500 for the year regardless of the balance in the reserve fund.

#### NOTE 9: RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions and natural disasters for which the City carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverages in the past three years.

#### NOTE 10: TAX INCREMENT FINANCING DISTRICT

In 1986, the City established a Tax Increment Financing (TIF) District. Provisions for the establishment and operation of a TIF District are in the Illinois Compiled Statutes, Chapter 65, Act 5, Article 11, Division 74.4. The goals of the District are defined in a redevelopment plan adopted by the City and dated December 26, 1986.

The objectives of the Collinsville, Illinois, Tax Increment Redevelopment Plan No. 1 are:

- 1. To reduce or eliminate those conditions which qualify the areas as a "conservation area".
- 2. To prevent the recurrence of those conditions.
- 3. To enhance the tax base of the City of Collinsville and the other taxing districts which extend into the project area.
- 4. To preserve and enhance the value of properties adjacent to the project area.
- 5. To encourage private investment, rehabilitation and redevelopment in the project area.
- 6. To provide necessary incentives to attract quality new commercial activities in the project area that are compatible with the land use plan of the City.
- 7. To participate in planning, studies, professional services, site assembly, demolition, relocation, construction of public works, job training and retraining, financing costs, payment in lieu of taxes, developers' interest costs and other qualified project costs to attract the private investment, rehabilitation and redevelopment in an orderly plan in accordance with the City's land use plans and regulations.

The redevelopment project costs of the District are financed from three sources:

- 1. The real estate property taxes derived from any increment in property tax valuation from an established base period.
- 2. The sales use and service tax increment, which generally is a state formula computation of the annual state sales tax increment from sales within the District compared to the base period.
- 3. The "municipal sales tax increment" which is an amount equal to the increase in the aggregate amount of taxes paid to the City from the Local Government Tax Fund compared to the base year which shall be the calendar year immediately prior to the year in which the City adopted tax increment allocation financing.

Funds from the above sources are to be deposited in a Special Tax Allocation Fund and redevelopment project costs are to be paid from this fund.

On October 22, 2001, the City established TIF District #2 to provide funds to attract development in the vacant southwest quadrant of the interchange

of I-255 and Horseshoe Lake Road. This 150-acre area is suitable for retail and commercial use. The objectives are primarily the same as those set forth in establishing the initial TIF District. The TIF District #2 will be financed only with increases in property values within the district and the related incremental taxes.

On January 27, 2003, the City established TIF District #3 to provide funds to attract development in the vacant northeast quadrant of the of I-255 and I-55/70 interchange. This 66-acre area is contiguous to TIF District #1 and is suitable for an industrial park. The objectives are primarily the same as those set forth in establishing the initial TIF District. The TIF District #3 will be financed only with increases in property values within the district and the related incremental taxes.

#### NOTE 11: SEIZED FUND ESCROW

The City maintains a seized fund escrow account where it deposits monies seized by the police department until a determination is made regarding the distribution of those funds. The balance in this account at December 31, 2007 is \$108,998. The escrow liability directly offsets this account except for net interest income and bank service charges in the amount of \$2,310.

#### NOTE 12: SOLID WASTE LANDFILL

The City maintained a solid waste landfill east of Collinsville. This disposal facility was closed in 1986 and was determined by the Illinois Environmental Protection Agency to be satisfactorily closed and covered on October 24, 1986.

The Illinois Environmental Protection Agency requires the City to have sufficient operable equipment, personnel and supervision available to comply with applicable regulations; to provide a final cover of adequate depth; and adequate monitoring and control over leachate, gas, water and settling. In the inspection made by the Madison County Building, Zoning and Environmental Department, the City was found to be in compliance with applicable regulations.

In 1998, the IEPA notified the City that an inspection revealed possible environmental violations. At that time, the City hired an engineer to examine the cause of the violations and provide further guidance on what measures, if any, need to be taken by the City. The City has since dug wells and performed extensive testing to remedy the situation. The engineer has now filed for official permanent closure but, at this time, the EPA has not granted that status. Future required testing costs for this project is expected to be approximately \$35,000 per year for the foreseeable future.

#### NOTE 13: FEDERAL DRUG FORFEITURE REVENUE AND EXPENSES

During the year, the City received \$250,971 in federal drug forfeiture revenue and from those funds expended \$152,763. The City's police department assists in drug raids and seizes assets during those raids. All seized assets are turned over to Federal governmental agencies and then shared on a percentage basis by municipalities and/or organizations that participated in the drug raids. The governmental agencies require that those funds be used for police operations and, in some cases, drug enforcement.

#### NOTE 14: RETIREMENT AND PENSION FUND COMMITMENTS

#### 1. Illinois Municipal Retirement Fund

The City's multi-employer defined benefit pension plan, Illinois Municipal Retirement (IMRF), provides retirement, disability, annual cost of living adjustments and death benefits to plan members and beneficiaries. IMRF acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly.

IMRF issues a financial report that includes financial statements and required supplementary information. The report may be obtained at <a href="https://www.imrf.org/pubs/pubs\_homepage.htm">www.imrf.org/pubs/pubs\_homepage.htm</a> or by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

Employees participating in IMRF are required to contribute 4.50 percent of their annual covered salary. The member rate is established by state statute. The City is required to contribute at an actuarially determined rate. The City's rate for calendar year 2007 was 7.92 percent of payroll. The employer contribution requirements are established and may be amended by the IMRF Board of Trustees. IMRF's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis (overfunded liability amortized on open basis). The amortization period at December 31, 2007 was 25 years.

For December 31, 2007, the City's annual pension cost of \$313,149 was equal to the City's required and actual contributions. The required contribution was determined as part of the December 31, 2005 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 7.50% investment rate of return (net of administrative expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10.0% per year depending on age and service, attributable

to seniority/merit, and (d) post-retirement benefit increases of 3% annually. The actuarial value of IMRF assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period with a 15% corridor. The assumptions used for the 2007 actuarial valuation information were based on the 2002-2004 experience study.

#### **Trend Information for IMRF**

Fiscal	Annual	Percentage	Net
Year	Pension of APC		Pension
Ending	Cost (APC)	Contributed	Obligation
12/31/2007	\$ 313,149	100%	\$ -
12/31/2006	188,587	100%	-
12/31/2005	174,552	100%	_

#### 2. Police Pension Fund and Firefighters' Pension Fund

#### a) Plan Description and Contribution Information

Information is shown at various dates, which presents the most current information available.

Police sworn personnel are covered by the Police Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contributions levels are governed by Illinois Compiled Statutes (Chapter 40 – Act 5, Article 3) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. The City's payroll for employees covered by the Police Pension Plan for the year ended December 31, 2007 was \$2,456,519.

At December 31, 2007, the Police Pension Plan membership consisted of:

Retirees and Beneficiaries Currently Receiving	
Benefits and Terminated Employees Entitled	
to Benefits but not yet Receiving Them	29
Current Employees	40
Current Employees	
Total	69

The following is a summary of the Police Pension Plan as provided in the Illinois Compiled Statutes:

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly pension of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the current pension.

Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded. The City is required to contribute the remaining amount necessary to finance the plan as actuarially determined by an enrolled actuary. By the year 2033, the City's contributions must accumulate to the point where the past service cost for the Police Pension Plan is fully funded.

Fire sworn personnel are covered by the Firefighter's Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits as well as the employee and employer contributions levels are mandated by Illinois Compiled Statutes (Chapter 40 – Act 5, Article 4) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. The City's payroll for employees covered by the Firefighters' Pension Plan for the year ended December 31, 2007 was \$1,695,875.

At December 31, 2007, the Firefighters' Pension Plan membership consisted of:

Retirees and Beneficiaries Currently Receiving	
Benefits and Terminated Employees Entitled	
to Benefits but not yet Receiving Them	21
Current Employees	<u>28</u>
Total	49

The following is a summary of the Firefighters' Pension Plan as provided for in the Illinois Compiled Statutes:

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive a monthly retirement benefit of one-half of the monthly salary attached to the rank held in the fire service at the date of retirement. The monthly pension shall be increased one-twelfth of 2.5% of such monthly salary for each additional month over 20 years of service through 30 years of service, to a maximum of 75% of such monthly salary. Employees with at least 10 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching at least the age of 55, by 3% of the original pension and an additional 3% annually, in January thereafter.

Covered employees are required to contribute 9.455% of their salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. By the year 2033, the City's contributions must accumulate to the point where the past service cost for the Firefighters' Pension Plan is fully funded.

#### b) Summary of Significant Accounting Policies

#### **Basis of Accounting**

The financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed.

#### Method Used to Value Investments

Fixed-income and equity securities are reported at fair value in accordance with GASB 25. Investment income is recognized as earned. Gains or losses on sales and exchanges of fixed-income securities are recognized on the transaction date.

#### c) Annual Pension Cost and Net Pension Obligation

The City's annual pension cost and net pension obligation for the current year were as follows:

	Police Pension	Firefighters' <a href="Pension">Pension</a>		
Annual required contribution	\$ 494,634	\$	393,851	
Interest on net pension obligation	-		-	
Adjustment to annual required contribution				
	 <u>-</u>			
Annual pension cost	494,634		393,851	
Contributions made	 497,064		395,650	
Increase (decrease) in net pension				
obligation	(2,430)		(1,799)	
Net pension obligation beginning of year	 (297,044)		(119,645)	
Net pension obligation end of year	\$ (299,474)	\$	(121,444)	

The annual required contribution for the current year was determined as part of the December 31, 2005, actuarial valuation using the entry age normal cost method. The actuarial assumptions included (a) 7.0% investment rate of return (net of administrative expenses) and (b) projected salary increases of 5.5% per year. Both (a) and (b) included an inflation component of 3.0%. The actuarial value of assets was determined using amortized costs. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2005, was 27.4986 years.

Three-Y	/ear	Trend	Inform	nation
1 1111 66-1	CAL	HCHU	1111111111	HALKUH

	Fiscal Year <u>Ending</u>	,	Annual Pension ost (APC)	Percentage of APC Contributed	Net Pension Obligation
Police Pension	12/31/2005 12/31/2004 12/31/2003	\$	494,634 459,044 439,475	100.49% 100.76% 102.77%	\$ (299,474) (297,044) (293,549)
Fire Pension	12/31/2005 12/31/2004 12/31/2003	\$	393,851 369,673 373,179	100.46% 100.75% 102.81%	\$ (121,444) (119,645) (116,875)

#### d) Concentration

The City has a concentration of 5% or more investments in the following organizations:

#### Police Pension:

US Treasury Note 07/15/09	\$ 1,240,184
US Treasury Note 04/30/12	898,631
US Treasury Note 11/30/12	1,570,204
US Treasury Note 05/15/13	876,255
Bank of Edwardsville	1,509,549
Firefighter's Pension:	
Bank of Edwardsville	\$ 2,061,239
Collinsville Building & Loan	1,895,188
First Collinsville Bank	1,718,052
DFA Enhanced US Large Co. Portfolio	1,639,287
DFA Large Cap Value Portfolio	1,623,534
DFA Emerging Markets Core Equity	938,148
DFA International Value	911,754

#### e) Legally Required Reserves

The City has the following legally required reserves:

•	_	_	•	
Police Pension				\$ 15,977,834
Firefighter's Pension				16,781,412

#### NOTE 15: <u>INTERFUND TRANSFERS</u>

The City made the following interfund transfers during the year ended December 31, 2007:

#### General Fund Transfer From:

MFT Fund	\$ 90,000
IMRF Fund	22,091
Water/Sewer Fund	300,000
TIF Debt Service Fund Transfer From:	,
Tax Increment Financing Fund	87.818

The General Fund receives transfers for reimbursement of expenses paid by that fund for expenses related to other funds. The transfer between the Tax Increment Financing funds provided funds for debt service purposes.

#### NOTE 16: <u>INTERFUND RECEIVABLES/PAYABLES</u>

The City has the following interfund receivables/payables as of December 31, 2007:

General Fund	\$ 10,412	\$
Collinsville Crossings Fund		8,954
Collins House Fund		1,458

The balances are short-term interfund receivables which will be transferred in fiscal year 2008.

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE (CASH BASIS) - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted	Amounts	Actual
	Original	Final	(Budget Basis)
Receipts:			
Property Tax	\$ 1,840,050	\$ 1,840,050	\$ 1,853,418
Intergovermental:	,,	4 1,0 .0,000	4 1,055,110
Sales and Use Tax	5,620,000	5,620,000	4,610,380
Replacement Tax	49,390	49,390	116,881
State Income Tax	2,080,000	2,080,000	2,233,549
Telecommunications Tax	1,060,000	1,060,000	1,107,628
Grants	166,160	166,160	478,391
Other	162,500	162,500	166,207
Other Local Taxes	1,238,000	1,238,000	1,319,823
Drug Forfeiture Revenue	181,000	181,000	253,703
Licenses, Fees and Permits	661,090	661,090	509,438
Charges for Services	1,783,390	1,783,390	1,845,889
Fines	196,000	196,000	182,045
Investment Earnings	76,000	76,000	118,302
Gifts and Donations	2,500	2,500	23,349
Miscellaneous Revenues and Reimbursements	170,500	170,500	238,462
Total Receipts	15,286,580	15,286,580	15,057,465
Disbursements:			
Administration:			
City Council	2,666,730	2,658,730	2,522,579
Boards	25,960	25,960	22,134
City Manager	260,260	260,260	253,520
Operations	165,630	173,630	173,240
Human Resources	162,990	162,990	157,258
Total Administration	3,281,570	3,281,570	3,128,731
Police:			
Police Administration	516,850	551,850	550,912
Police Operations	3,804,110	3,804,110	3,748,828
Police Support	879,750	844,750	843,348
Animal Control	145,260	145,260	133,110
Total Police	5,345,970	5,345,970	5,276,198
Fire:			
Fire Administration	277,850	293,850	277,104
Fire Operations	2,470,590	2,518,590	2,458,284
Ambulance	224,630	302,630	302,168
Emergency Management	30,440	30,440	25,818
Total Fire	3,003,510	3,145,510	3,063,374

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE (CASH BASIS) - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted	Amounts	Actual
	Original	Final	(Budget Basis)
Disbursements (continued):			
Public Works:			
Streets	1,653,250	1,664,250	1,663,457
Garbage	1,452,050	1,441,050	1,304,139
Inspections	190,430	190,430	174,830
Total Public Works	3,295,730	3,295,730	3,142,426
Finance	526,400	526,400	494,929
Community Development	290,950	290,950	284,917
Community Services - Shuttle Bus	115,200	115,200	113,774
Total Disbursements	15,859,330	16,001,330	15,504,349
Excess (Deficiency) of Receipts Over			
Disbursements	(572,750)	(714,750)	(446,884)
Other Financing Sources:			
Operating Transfers In	390,000	390,000	390,000
Total Other Financing Sources	390,000	390,000	390,000
Excess (Deficiency) of Receipts and Other			
Financing Sources Over Disbursements	\$ (182,750)	\$ (324,750)	(56,884)
Change in intergovernmental revenue	on modified accru	al basis	40,537
Change in other local taxes and fees			(8,929)
Change in accrued salaries on modifie	d accrual basis		(55,285)
Change in accounts payable on modifi	ed accrual basis		(57,349)
Change in franchise fees receivable on	modified accrual	basis	992
Change in garbage fees receivable on	modified accrual b	oasis	826
Interfund transfers			22,091
Adjustment for allowance of uncollect	ible amounts		(30,623)
As reported on the Statement of Rever	nues, Expenditures	<b>S</b>	
and Changes in Fund Balance			\$ (144,624)

# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE (CASH BASIS) COLLINSVILLE CROSSINGS FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted	Amounts	Actual
	Original	Final	(Budget Basis)
Receipts:			
Sales Tax	\$ 500,000	\$ 500,000	\$ 424,784
Investment Earnings	-	-	23,345
Total Receipts	500,000	500,000	448,129
Disbursements:			
Debt Sevice	500,000	500,000	167,017
Excess of Receipts Over Disbursements			281,112
Other Financing Sources:			
Proceeds from Debt	_	-	1,766,694
Excess of Receipts and Other			
Financing Sources Over Disbursements	\$ -	\$ -	2,047,806
Change in sales tax receivable on modif	ied accrual basis		176,669
As reported on the Statement of Revenu	es, Expenditures		
and Changes in Fund Balance			\$ 2,224,475

# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE (CASH BASIS) TAX INCREMENT FINANCING FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted	Amounts	Actual
	Original	Final	(Budget Basis)
Receipts:			
Sales Tax	\$ 1,200,000	\$ 1,200,000	\$ 1,269,420
Property Tax	1,890,000	1,893,400	2,018,098
Grants	1,500,000	1,500,000	39,325
Investment Earnings	50,000	50,000	165,977
Miscellaneous Revenues & Reimbursements	, -	-	262,921
Total Receipts	4,640,000	4,643,400	3,755,741
Disbursements:			
Current:			
Community and Economic			
Development	1,005,360	1,008,760	831,534
Community Services	758,990	758,990	590,516
Debt Service:			
Principal	285,000	285,000	285,000
Interest	46,720	46,720	46,124
Capital Outlay	2,075,000	2,165,000	327,184
Total Disbursements	4,171,070	4,264,470	2,080,358
Excess (Deficiency) of Receipts Over			
Disbursements	468,930	378,930	1,675,383
Other Financing Sources (Uses):			
Operating Transfers Out	(88,040)	(88,040)	(87,818)
Total Other Financing Sources (Uses)	(88,040)	(88,040)	(87,818)
Excess (Deficiency) of Receipts and Other Financing Sources Over Disbursements and			
Other Financing (Uses)	\$ 380,890	\$ 290,890	1,587,565
Change in sales tax receivable on mo	dified accrual basis		(11,920)
Change in accrued salaries on modifi	ed accrual basis		(2,470)
Change in accounts payable on modified	fied accrual basis		(5,561)
As reported on the Statement of Reve	enues, Expenditures		
and Changes in Fund Balance			\$ 1,567,614

#### SCHEDULE OF POLICE AND FIREFIGHTERS' PENSION FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS DECEMBER 31, 2007

			Calend	ar Year		
	2006	2005	2004	2003	2002	2001
Police Pension:						
Actuarial Value of Assets	\$ 15,126,733	\$ 14,576,874	\$ 14,093,038	\$ 13,308,434	\$ 12,256,407	\$ 12,483,567
Actuarial Accrued Liability (AAL)	19,941,012	18,502,336	17,700,042	16,787,473	15,590,466	14,623,618
Unfunded AAL (UAAL)	4,814,279	3,925,462	3,607,004	3,479,039	3,334,059	2,140,051
Funded Ratio	75.86%	78.78%	79.62%	79.28%	78.61%	85.37%
Covered Payroll	2,256,688	1,972,350	1,854,508	1,801,893	1,789,992	1,765,880
UAAL as a % of Covered Payroll	213.33%	199.02%	194.50%	193.08%	186.26%	121.19%
Employer Contributions:						
Required	593,160	494,634	459,044	439,475	424,844	368,611
Made	-	497,064	462,539	451,670	381.941	369,018
Percentage of Employer Contributions		•	•	,	,	7
Made to Required Contributions	0.00%	100.49%	100.76%	102.77%	89.90%	100.11%
Firefighters' Pension:						
Actuarial Value of Assets	16,349,698	14,667,104	13,823,041	12,636,840	10,996,423	11,016,801
Actuarial Accrued Liability (AAL)	16,208,457	15,498,437	14,623,654	13,759,720	12,970,328	12,237,917
Unfunded AAL (UAAL)	(141,241)	831,333	800,613	1,122,880	1,973,905	1,221,116
Funded Ratio	100.87%	94.64%	94.53%	91.84%	84.78%	90.02%
Covered Payroll	1,660,095	1,587,511	1,490,479	1,459,243	1,392,492	1,327,668
UAAL as a % of Covered Payroll	-8.51%	52.37%	53.72%	76,95%	141.75%	91.97%
Employer Contributions:						
Required	363,586	393,851	369,973	373,179	391,556	345,290
Made	-	395,650	372,443	383,670	359,929	345,824
Percentage of Employer Contributions		•		•	,	, = .
Made to Required Contributions	0.00%	100.46%	100.67%	102.81%	91.92%	100.15%

2005 is the latest year for which a tax was levied and collected. The 2006 actuarial estimate is levied in 2007 and collected in 2008.

The actuarial valuations presented are prepared by the Illinois Department of Insurance using the following parameters:

Actuarial Cost Method:

Entry Age Normal Cost

Amortization Method:

Level Percentage of Payroll

Remaining Amortization Period:

26.4986 Years

Asset Valuation Method:

Cost or Amortized Cost

Actuarial Assumptions:

Interest Rate 7.0 %
Salary Progression 5.5 %
Cost of Living
Adjustments 3.0 %

#### SCHEDULE OF ILLINOIS MUNICIPAL RETIREMENT FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS **DECEMBER 31, 2007**

			Calend	ar Year		
	2007	2006	2005	2004	2003	2002
Regular:						
Actuarial Value of Assets	\$ 11,378,769	\$ 10,423,916	\$ 9,824,662	\$ 9,509,384	\$ 8,931,560	\$ 8,706,530
Actuarial Accrued Liability (AAL)	11,025,997	10,144,425	9,406,657	8,876,874	7,993,663	7,317,676
Unfunded AAL (UAAL)	(352,772)	(279,491)	(418,005)	(632,510)	(937,897)	(1,388,854)
Funded Ratio	103.20%	102.76%	104.44%	107.13%	111.73%	118.98%
Covered Payroll	3,953,902	3,578,496	3,449,434	3,312,058	3,217,585	3,044,820
UAAL as a % of Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Employer Contributions:						
Required	313,149	188,587	174,552	136,788	32,176	31,666
Made	313,149	188,587	174,552	136,788	32,176	31,666
Percentage of Employer Contributions	3					
Made to Required Contributions	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

On a market value basis, the actuarial value of assets as of December 31, 2007 is \$12,127,284. On a market basis, the funded ratio would be 109.99%.

The actuarial assumptions used to determine the actuarial accrued liability for 2006 are based on the 2002-2004 Experience Study.

The principal changes were:

The 1994 Group Annuity Mortality implemented.

For regular members, fewer normal and more early retirements are expected to occur.

The actuarial valuations presented are prepared by the Illinois Muncipal Retirement Fund using the following parameters:

Actuarial Cost Method:

Entry Age Actuarial Cost

Amortization Method:

Level Percentage of Projected Payroll

Remaining Amortization Period:

25 Years

Asset Valuation Method:

Techniques that smooth the effects of short-term volatility in the market value.

**Actuarial Assumptions:** 

Interest Rate 7.5 % Salary Progression 4.4 - 14.0 %

Cost of Living

Adjustments 3.0 %

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2007

				Special Re	Special Revenue Funds	į			o	Capital Project Funds	spi	Debt Service Fund	
	Tree	Motor		Police	Fournie		Collinerille		1	Fournie		TIF	Total
	Memorial	Fuel Tax	Retirement	Vehicle	Business	Collins	Animal		Capital	Lane Project		Service	Nonmajor Governmental
***** <b>*</b>	Fund	Fund	Fund	Fund	District	House	Shelter	Total	Fund	Fund	Total	Fund	Funds
ASSEIS Cash and Cash Equivalents:								•					
Cash	\$ 386	\$ 457,727	\$	\$ 41	· •	·	\$ 15,623	\$ 473,777	\$ 348,707	·	\$ 348.707	ا چو	\$ 822 484
Investments Total Cash and Cash	4,994	1,169,204	1	1	17,857	-	•	1,192,055		283,138	283,138		1
Equivalents	5,380	1,626,931	•	41	17,857	•	15,623	1,665,832	348,707	283,138	631,845	٠	2,297,677
Receivables: Accounts Receivable	•	,	1	1	•	•	,		91011				
Intergovernmental	1	139,999	•		2,044			142,043					77,078
Total Assets	\$ 5,380	\$ 1,766,930	٠	\$ 41	\$ 19,901	· •	\$ 15,623	\$ 1,807,875	\$ 425,785	\$ 283,138	\$ 708,923	· ·	\$ 2,516,798
Liabilities and Fund Balance													
Liabilities: Accounts Payable Interfund Payable	- ₩	\$ 153,131	€	€9	• <del>•</del>	\$ 3,850	· \$	\$ 156,981	· &A	\$ 2,281	\$ 2,281	\$ 214	\$ 159,476
Deferred Revenue	' '	•				1,458		1,458	- 20.000		- 000 05		1,458
Total Liabilities		153,131	1	•	•	5,308		158,439	50,000	2,281	52,281	214	210,934
Fund Balance: Reserved:													
Future Projects	•	•	•	ı	•	•	•	•	375,785	280,857	656,642	•	656,642
Unreserved:	r	•	•	•	•		•	•	•	•	•	(214)	(214)
Undesignated Total Eund Belgnee	5,380	1,613,799	•	41	19,901	(5,308)	15,623	1,649,436	'		,	•	1,649,436
TOTAL FUND DAIAILCE	3,380	1,613,799	•	41	19,901	(5,308)	15,623	1,649,436	375,785	280,857	656,642	(214)	2,305,864
Total Liabilities and Fund Balance	\$ 5,380	\$ 1,766,930	٠	\$ 41	\$ 19,901	جم	\$ 15,623	\$ 1,807,875	\$ 425,785	\$ 283,138	\$ 708,923	\$	\$ 2,516,798

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

				Special Revenue Funds	enue Funds				Ü	Capital Project Funds	spt	Debt Service Fund	
	Tree	Motor		Police	Fournie Lane		Collinsville		Capital	Fournie Lane		TIF	Total Nonmajor
	Memorial Fund	Fuel Tax Fund	Retirement Fund	Vehicle Fund	Business District	Collins House	Animal Shelter	Total	Projects Fund	Project Fund	Total	Service	Governmental Funds
Revenues:													
Utility Tax	· \$	· •	٠ چ	- - -	· •	· •	, 69	•	\$ 742,387	•	\$ 742,387	· \$	\$ 742,387
Sales Tax	•	•	•	•	15,994	•	1	15,994	•	1	•	•	15,994
Motor Fuel Tax	1	721,310	ı	•	•		1	721,310	•	•	'	•	721,310
Fines and Forfeitures	•	•	į	40	1	1	ı	40	ı	•	1	•	40
State Grant	•	•	Ī	1	1	6,250	,	6,250	75,000	•	75,000	•	81,250
Federal Grant	•	400,000	•	•	•	•	•	400,000	•	•	1	•	400,000
Investment Earnings	271	88,613	1	1	280	295	4,703	94,730	21,657	6,718	28,375	•	123,105
Reimbursements	•	40,732	•	í	1	•	•	40,732	•	1	1	•	40,732
Gifts and Donations	380	•	•	1	1	325	33,404	34,109	•	•	1	,	34,109
Total Revenues	651	1,250,655		41	16,574	7,137	38,107	1,313,165	839,044	6,718	845,762	•	2,158,927
Expenditures:													
General Government	•	•	•	ı	1	23,886	ı	23,886	•	1	٠	ı	23,886
	•	•	•	1	1	•	250	250	•	•	i	•	250
Public Works	•	343,827	•	•	•	•	•	343,827	12,894	13,325	26,219	•	370,046
Community/Economic Development	551	•	•	,	ı	1	1	551	•	1,216,889	1,216,889	•	1,217,440
Capital Outlay	•	1,261,703	•	į	1	•	494,667	1,756,370	735,980	24,098	760,078	ı	2,516,448
Debt Service	•	•	'	1	1		•	-	1	11,502	11,502	88,032	99,534
Total Expenditures	551	1,605,530	-	•	•	23,886	494,917	2,124,884	748,874	1,265,814	2,014,688	88,032	4,227,604
Excess (Deficiency) of Revenues Over Expenditures	100	(354.875)	1	4	16.574	(16.749)	(456.810)	(811 719)	90 170	(1 259 096)	(1.168.926)	(88 032)	(779 890 6)
		(2:25:22)			1000	(10,17)	(450,510)	(611,112)	24,170	(0/0,/07,1)	(1,106,720)	(90,007)	(4,000,011)
Other Financing Sources (Uses): Proceeds from Debt	•	•	,	1	•	•	•	•	•	1,539,953	1.539.953	,	1,539,953
Operating Transfers In (Out)	•	(90,000)	(22,091)	-	'	•	•	(112,091)	,			87,818	(24,273)
Total Other Financing													
Sources (Uses)	•	(90,000)	(22,091)	•	•	3	•	(112,091)	1	1,539,953	1,539,953	87,818	1,515,680
Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other Financing													
(Uses)	100	(444,875)	(22,091)	41	16,574	(16,749)	(456,810)	(923,810)	90,170	280,857	371,027	(214)	(552,997)
Fund Balance, Beginning of Year	5,280	2,058,674	22,091	•	3,327	11,441	472,433	2,573,246	285,615	1	285,615	1	2,858,861
Fund Balance, End of Year =	\$ 5,380	\$ 1,613,799	- 8	\$ 41	\$ 19,901	\$ (5,308)	\$ 15,623	\$ 1,649,436	\$ 375,785	\$ 280,857	\$ 656,642	\$ (214)	\$ 2,305,864

## COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2007

	Pension T	rust Funds	
	Police	Firefighters'	
	Pension	Pension	Total
Assets:			
Cash and Cash Equivalents:			
Cash	\$ 251,318	\$ 243,957	\$ 495,275
Investments	· -	136,342	136,342
Investments	15,179,443	16,084,148	31,263,591
Receivables:			
Property Tax	479,995	257,263	737,258
Replacement Tax	6,134	5,763	11,897
Accrued Interest	70,944	58,939	129,883
Total Assets	15,987,834	16,786,412	32,774,246
Liabilities:			
Accounts Payable	10,000	5,000	15,000
Total Liabilities	10,000	5,000	15,000
Net Assets:			
Held in Trust For Pension			
Benefits and Other Purposes	\$ 15,977,834	\$ 16,781,412	\$ 32,759,246

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

		Pension T	rust F	unds		
		Police	Fi	refighters'		
		Pension		Pension		Total
Additions:						
Property Tax	\$	484,303	\$	260,570	\$	744,873
Replacement Tax	Ψ	107,046	Ψ	100,120	Ψ	207,166
Employee Contributions		243,441		160,345		403,786
Investment Earnings:						
Investment Earnings		942,128		674,687		1,616,815
Less: Investment Expense		(85,528)		(25,634)		(111,162)
Net Investment Earnings		856,600		649,053		1,505,653
Total Additions		1,691,390		1,170,088		2,861,478
Deductions:						
Benefit Payments		864,529		707,882		1,572,411
Contractual Services		11,734		5,760		17,494
Total Deductions		876,263		713,642		1,589,905
Change in Net Assets		815,127		456,446		1,271,573
Net Assets, Beginning of Year	1	5,162,707	1	6,324,966		31,487,673
Net Assets, End of Year	\$ 1	5,977,834	\$ 1	6,781,412	\$ 3	32,759,246

CITY OF COLLINSVILLE, ILLINOIS

ASSESSED VALUATIONS, TAX RATES, EXTENSIONS AND COLLECTIONS DECEMBER 31, 2007

Levy Date - Calendar Year	1997	97	19	1998	1999	8	2000	Q	2001	-
	Madison County	St. Clair County								
Revenue Collection Date - Fiscal Year Ended	12/31/1998	12/31/1998	12/31/1999	12/31/1999	12/31/2000	12/31/2000	12/31/2001	12/31/2001	12/31/2002	12/31/2002
Assessed Valuation	\$ 185,720,054	\$ 22,284,592	\$ 195,018,592	\$ 23,082,365	\$ 203,251,195	\$ 23,405,504	\$ 213,195,916	\$ 24,398,588	\$ 230,197,803	\$ 26,009,004
Tax Rates (Per \$100 Equalized Assessed Valuation):										
General Government	\$ 0.0424	\$ 0.0449	\$ 0.0759	\$ 0.0793	\$ 0.0800	\$ 0.0800	\$ 0.0796	\$ 0.0800	\$ 0.0770	\$ 0.0766
Fire Protection	0.0357	0.0377	0.0409	0.0427	0.0563	0.0563	0.0558	0.0563	0.0543	0.0539
Police Protection	0.0358	0.0377	0.0422	0.0441	0.0563	0.0563	0.0558	0.0563	0.0543	0.0539
Garbage	0.1360	0.1428	0.1237	0.1292	0.1249	0.1296	0.1284	0.1340	0.1116	0.1109
Public Library	0.1500	0.1500	0.1500	0.1500	0.1500	0.1500	0.1492	0.1500	0.1557	0.1547
Police Pension	0.0397	0.0808	0.0332	0.0377	0.0352	0.0356	0.0169	0.0177	0.0928	0.0077
Firefighters' Pension	0.0823	0.0864	0.0783	0.0818	0.0766	0.0795	0.0852	0.0889	0.0949	0.0943
Tort Liability	0.1795	0.1889	0.1517	0.1585	0.1212	0.1257	0.1344	0.1403	0.1373	0.1365
Social Security	0.0707	0.0741	0.0681	0.0711	0.0770	0.0799	0.0744	0.0776	0.0700	9690'0
Audit	0.0116	0.0121	0.0115	0.0120	0.0115	0.0120	0.0112	0.0117	0.0087	0.0086
Unemployment	0.0033	0.0034	0.0039	0.0040	0.0035	0.0037	0.0039	0.0041	0.0041	0.0040
Total Tax Rates	\$ 0.8838	\$ 0.9213	\$ 0.8838	\$ 0.9165	\$ 0.8753	\$ 0.8955	\$ 0.8647	\$ 0.8898	\$ 0.8684	\$ 0.8630
Tax Extensions:										
General Government	\$ 78,745	\$ 10,007	\$ 148,019	\$ 18,305	\$ 162,601	\$ 18,725	\$ 169,704	\$ 19,520	\$ 177,252	\$ 19,924
Fire Protection	66,302	8,401	79,763	9,856	114,430	13,177	118,963	13,736	124,997	14,019
Police Protection	66,488	8,401	82,298	10,179	114,430	13,177	118,963	13,736	124,997	14,019
Garbage	252,579	31,822	241,238	29,822	253,861	30,334	273,744	32,694	256,901	28,844
Public Library	278,580	33,427	292,528	34,624	304,877	35,109	318,088	36,598	358,418	40,236
Ketirement	110,875	13,928	107,650	13,319	71,544	8,566	36,030	4,319	17,725	2,003
Folice Fension	142,633	18,006	160,695	19,874	168,292	20,105	149,024	17,787	213,624	24,006
Tort I jability	333 368	42,61	154,700	10,061	155,650	16,60/	161,043	24.090	316.062	35,500
Social Security	131 304	16 513	132,808	16 412	156,504	18 701	158 618	18 933	161 138	18 102
Audit	21.544	2,696	22.427	2,770	23.374	2.809	23.878	2.855	20,027	2.237
Unemployment	6,128	758	7,606	923	7,114	866	8,315	1,000	9,438	1,040
Total Tax Extensions	\$ 1,641,394	\$ 205,309	\$ 1,723,575	\$ 211,551	\$ 1,779,058	\$ 209,597	\$ 1,843,505	\$ 217,099	\$ 1,999,037	\$ 224,458
Total Tax Collections Through Fiscal Year End	\$ 1,638,678	\$ 203,924	\$ 1,710,808	\$ 209,978	\$ 1,767,353	\$ 209,403	\$ 1,838,481	\$ 210,373	\$ 1,971,345	\$ 200,615
Percent of Total Taxes Collected	99.83%	99.33%	99.26%	69.26%	99.34%	99.91%	99.73%	%06'96	98.61%	86.38%

CITY OF COLLINSVILLE, ILLINOIS

ASSESSED VALUATIONS, TAX RATES, EXTENSIONS AND COLLECTIONS (CONTINUED)
DECEMBER 31, 2007

Levy Date - Calendar Year	2002	02	2003	03	2004	04	2005	92	2006	90
	Madison County	St. Clair County	Madison County	St. Clair County	Madison	St. Clair County	Madison	St. Clair County	Madison	St. Clair County
Revenue Collection Date - Fiscal Year Ended	12/31/2003	12/31/2003	12/31/2004	12/31/2004	12/31/2005	12/31/2005	12/31/2006	12/31/2006	12/31/2007	12/31/2007
Assessed Valuation	\$ 248,191,846	\$ 27,556,145	\$ 267,010,400	\$ 29,453,927	\$ 278,810,468	\$ 30,013,689	\$ 297,847,563	\$ 32,369,890	\$ 325,590,789	\$ 34,738,302
Tax Rates (Per \$100 Equalized Assessed Valuation):										
General Government	\$ 0.0762	\$ 0.0762	\$ 0.0782	\$ 0.0800	\$ 0.0800	\$ 0.0800	\$ 0.0792	\$ 0.0786	\$ 0.0775	\$ 0.0770
Fire Protection	0.0534	0.0534	0.0547	0.0563	0.0563	0.0563	0.0557	0.0553	0.0546	0.0542
Police Protection	0.0534	0.0534	0.0547	0.0563	0.0563	0.0563	0.0557	0.0553	0.0546	0.0542
Oat Oage Public I ibrary	0.0720	0.1601	0.06/3	0.0721	0.0486	0.0306	0.0550	0.0346	0.0317	0.0314
Retirement	0.0061	0,0061	0.0072	0.0076	0.0162	0.0176	0.0305	0.0316	0.0257	0.0267
Police Pension	0.1031	0.1031	0.0983	0.1050	0.1146	0.1240	0.1093	0.1129	0.1079	0.1115
Firefighters' Pension	0.1024	0.1024	0.0976	0.1042	0.0973	0.1052	0.0871	0.0900	0.0819	0.0847
Tort Liability	0.1443	0.1443	0.1410	0.1506	0.1393	0.1506	0.1326	0.1370	0.1331	0.1375
Social Security	0.0664	0.0664	0.0640	0.0683	0.0616	0.0666	0.0596	0.0616	0.0587	0.0607
Audit	0.0084	0.0084	0.0078	0.0083	0.0075	0.0078	0.0070	0.0070	0,0065	0.0064
Unemployment	0.0042	0.0042	0.0036	0.0038	0.0049	0.0053	0.0075	0.0078	0.0073	0.0076
Total Tax Rates	\$ 0.8462	\$ 0.8506	\$ 0.8274	\$ 0.8692	\$ 0.6826	\$ 0.7203	\$ 0.6792	\$ 0.6917	\$ 0.6595	\$ 0.6719
					Bergirer von erwert in der					
Tax Extensions:										
General Government	\$ 189,122	\$ 20,998	\$ 208,802	\$ 23,563	\$ 223,048	\$ 24,011	\$ 235,895	\$ 25,443	\$ 252,333	\$ 26,749
Fire Protection	132,534	14,715	146,055	16,583	156,970	16,898	165,901	17,900	177,773	18,828
Police Protection	132,534	14,715	146,055	16,583	156,970	16,898	165,901	17,900	177,773	18,828
Garbage	180,187	20,006	180,232	21,236	135,502	15,187	163,816	17,674	168,330	17,856
Public Library	386,435	44,118	407,992	46,154	•	•	•	•	•	•
Retirement	15,140	1,681	19,225	2,238	45,167	5,282	90,844	10,229	83,677	9,275
Police Pension	255,886	28,410	262,471	30,927	319,517	37,217	325,547	36,546	351,312	38,733
Firefighters' Pension	254,149	28,217	260,602	30,691	271,283	31,574	259,425	29,133	266,659	29,423
Tort Liability	358,141	39,764	376,485	44,358	388,383	45,201	394,946	44,347	433,361	47,765
Social Security	164,799	18,297	170,887	20,117	171,747	19,989	177,517	19,940	191,122	21,086
Audit	20,848	2,315	20,827	2,445	20,911	2,341	20,849	2,266	21,163	2,223
Unemployment	10,424	1,157	9,611	1,119	13,662	1,591	22,339	2,525	23,768	2,640
Total Tay Extensions										
TOTAL TAY EARLISTORS	2,100,139	\$ 254,393	\$ 4,209,244	\$ 256,014	\$ 1,903,160	\$ 216,189	\$ 2,022,980	\$ 223,903	\$ 2,141,271	\$ 233,406
Total Tax Collections Through Fiscal Year End	\$ 2,097,812	\$ 232,953	\$ 2,202,899	\$ 244,348	\$ 1,896,172	\$ 213,321	\$ 2,016,011	\$ 223,297	\$ 2,133,396	\$ 232,603
Percent of Total Taxes Collected	%68'66	99.39%	99.71%	95.44%	99.63%	98.67%	%99.66	99.73%	99.35%	%99.66





## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH TAX INCREMENT FINANCING ACT

Honorable Mayor and Members of the City Council Collinsville, Illinois

We have audited the accompanying financial statements of the City of Collinsville, Illinois for the year ended December 31, 2007, and have issued our report thereon dated June 10, 2008. The financial statements are the responsibility of the City of Collinsville, Illinois' management. Our responsibility is to express an opinion on the financial statements based on our audit.

Our audit was made in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The management of the City of Collinsville, Illinois is responsible for the government's compliance with laws and regulations. In connection with our audit, referred to above, we selected and tested transactions and records to determine the government's compliance with 65 ILCS 5/11-74.4-3, "Tax Increment Allocation Redevelopment Act".

The results of our tests indicate that for the items tested, the City of Collinsville, Illinois, complied with Subsection (q) of 65 ILCS 5/11-74.4-3, "Tax Increment Allocation Redevelopment Act". Nothing came to our attention that caused us to believe that, for the items not tested, the City of Collinsville, Illinois was not in compliance with Subsection (q) of 65 ILCS 5/11-74.4-3, "Tax Increment Allocation Redevelopment Act".

C. J. Schlom & Copy, LLC.

Certified Public Accountants

June 10, 2008



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J. Terry Dooling David L. Kamler David M. Bartosiak Cindy A. Tefteller Kevin J. Tepen

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council Collinsville, Illinois

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Collinsville, Illinois ("City") as of and for the year ended December 31, 2007, and have issued our report thereon dated June 10, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the organization's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information of the audit committee, management, the City Council and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

C. J. Schlosn & Congregation Certified Public Accountants

June 10, 2008



J. Terry Dooling David L. Kamler David M. Bartosiak Cindy A. Tefteller Kevin J. Tepen

#### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN **ACCORDANCE WITH OMB CIRCULAR A-133**

Honorable Mayor and Members of the City Council Collinsville, Illinois

#### Compliance

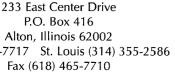
We have audited the compliance of the City of Collinsville, Illinois ("City") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2007. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2007.

#### Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.





A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to administer a major federal program such that there is more than a remote likelihood that noncompliance that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the City's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information of the audit committee, management, the City Council and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

C. J. Schlesen & Congreg, L.L.C. Certified Public Accountants

June 10, 2008

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2007

		Pass-through			
	Federal	Project or		Grant	
Grantor and Program Title	CFDA	Grant No.	Award Period	Amount	Expenditures
Department of Health and Human Services: Passed through Illinois Department of Human Services:					
Title XX Donated Fund Initiative	93.667	81X8004000	07/01/07 - 06/30/08	28,559	15,022
	93.667	81X7004000	07/01/06 - 06/30/07	28,559	13,390
					28,412
Department of Justice:					
Byrne Formula Grant Program	16.579		10/01/07 - 09/30/08	467,598	150,000
Byrne Formula Grant Program	16.579		10/01/06 - 09/30/07	467,598	347,598
Mobile Data Computer Equipment	16.579		N/A	10,632	10,632
					508,230
Department of Transportation: Passed through Illinois Department of Transportation:		÷			
Mulberry Road	20.205	01-00081-00-BR	N/A	400,000	400,000
Main Street	20.205	06-00081-02-LS	N/A	51,200	39,325
Wall Sacot	20.203	00-00061-02-25	IVA	31,200	439,325
Integrated Mini-Grant					
Enforcement Program	20.609	OP8-1205-053	10/01/07 - 09/30/08	32,283	1,144
	20.609	OP7-1205-135	10/01/06 - 09/30/07	29,991	19,908
					21,052
Department of Homeland Security:					
Citizens Corp Program	97.053		08/25/05 - 08/25/06	6,500	3,589
Passed through Illinois Emergency Management Agency: Public Assistance Grants	97.036	EEMA 1691 110	NVA	242.010	242.212
i dolic Assistance Grants	97.030	FEMA-1681-119 -15599-00	N/A	242,218	242,218
Total Federal Awards					\$ 1,242,826

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS DECEMBER 31, 2007

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### General

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal award programs of the City of Collinsville, Illinois. The City's reporting entity is defined in Note 1 to the City's financial statements. Federal awards that have been passed through to other government agencies are included on the schedule.

#### **Basis of Accounting**

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the City's financial statements.

#### Relationship to Basic Financial Statements

Federal awards received are reflected in the City's financial statements.

#### Noncash Assistance, Federal Insurance and Loans/Loan Guarantees

The City did not receive any noncash assistance, federal guaranteed loans or federal insurance for any of its programs for the year ended December 31, 2007.

#### **Subrecipient Monitoring**

The City had pass through revenue to subrecipients related to its federal funds during the year ended December 31, 2007. These amounts relate to the MEGSI program and were remitted to the local Metropolitan Enforcement Unit. The total amount remitted for the year ended December 31, 2007 was \$497,598.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 2007

#### Part 1 -- Summary of Auditor's Results

- a) An unqualified opinion was issued in the report on the financial statements.
- b) No significant deficiencies in internal control were disclosed by the audit of the financial statements of the City.
- c) The audit did not disclose any noncompliance which is material to the financial statements of the City.
- d) No significant deficiencies in internal control over major programs were disclosed by the audit of the financial statements of the City.
- e) An unqualified opinion was issued in the report on compliance for major programs.
- f) The audit did not disclose any audit findings that are required to be reported under Section .510(a).
- g) The City's major programs are:

  Byrne Formula Grant Program CFDA #16.579

  Highway Planning and Construction Program CFDA #20.205
- h) The dollar threshold to distinguish between Type A and Type B programs is \$300,000.
- i) The City qualifies as a low-risk auditee under Section .530.
- Part 2 -- The City has no findings to the financial statements that are required to be reported in accordance with GAGAS.
- Part 3 -- The City has no findings or questioned costs for Federal awards.